FTC on Nuclear/Radiological Emergency Preparedness (NREP) August 20, 2025

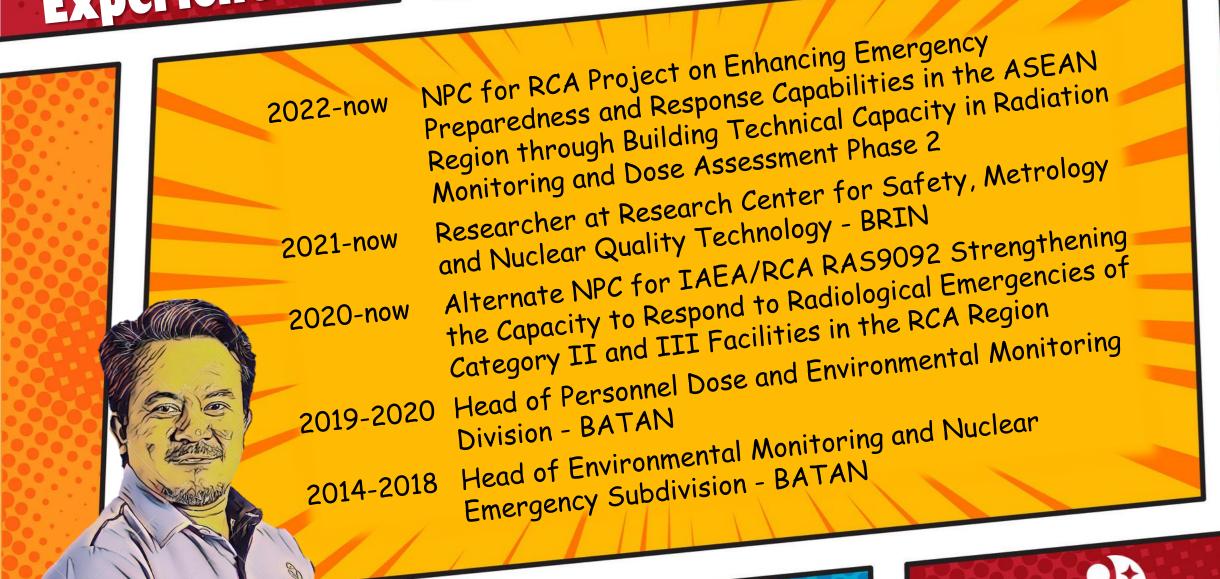




#### **Chevy Cahyana**

Research Center for Safety, Metrology and Nuclear Quality Technology BRIN

# Experiences



#### Teaching Experiences FTC on Nuclear/Radiological Emergency Preparedness (NREP), 2024. IAEA Postgraduate Education Course on Radiation and Safety. 2023. FTC on Gamma Spectrometry Analysis of Environmental Sample at Nuclear Facilities. 2018. FTC on Meteorology and Radiation Monitoring System at Nuclear Facilities. 2017. FTC on Radiation Protection and Environmental Monitoring During a Nuclear Emergency. 2016. FTC on Radiological Assessment of Radioactive Material Release on Nuclear Facility Accident. 2015. Chevy Cahyana

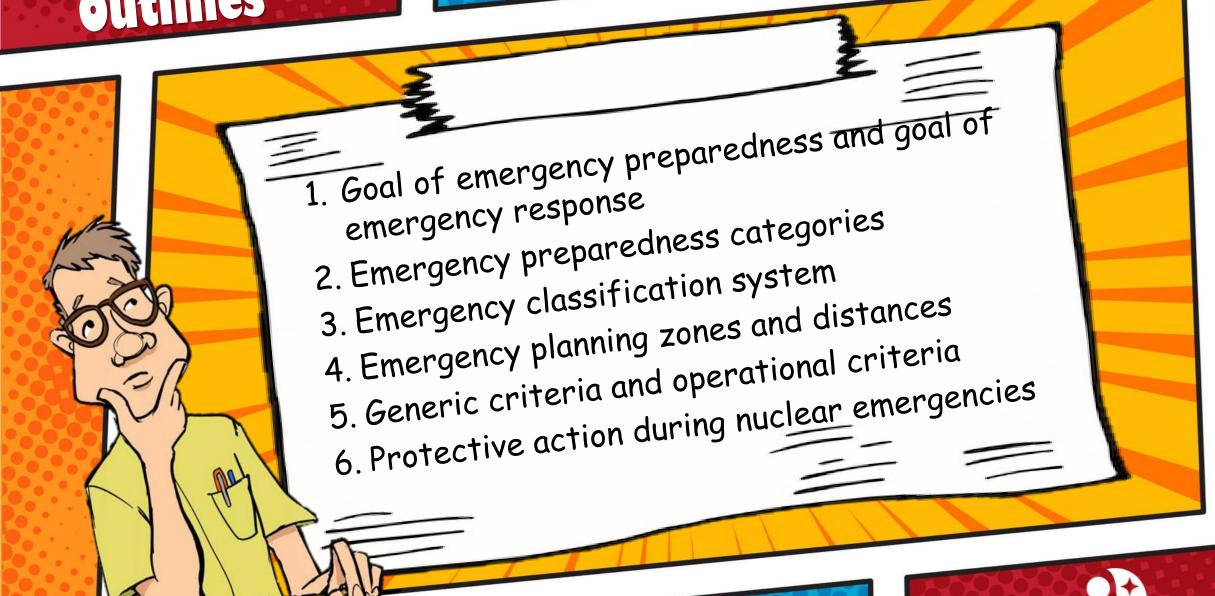
# Training & Workshop

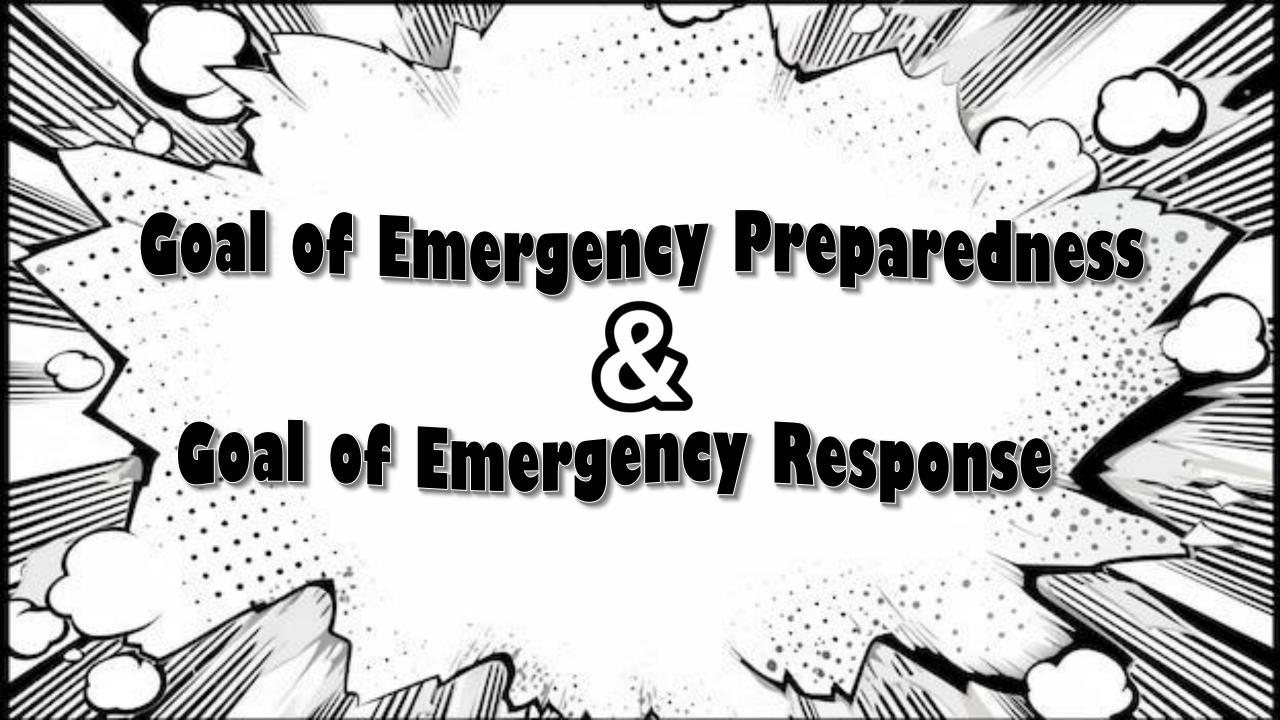
- Regional Workshop on Long Term Issues Following a Nuclear or Radiological Emergency,
- Regional Workshop on an Effective National Emergency Centre for Radiological and
- Nuclear Emergencies, Including the Establishment of an Off-Site Centre, KOREA, 2015. Regional Workshop on Information Exchange during Radiation Emergencies and
- Cooperation regarding Coordination of Emergency Preparedness and Response, Vienna, • Technical Meeting on "Twenty Years of EPREV: Building on Two Decades of Experience",
- IAEA/RCA RTC on Development and Use of Operational Intervention Levels (OILs) for
- · Mid-term Review Meeting IAEA/RCA RAS9092 Strengthening the Capacity to Respond to
- Radiological Emergencies of Category II and III Facilities in the RCA Region, MALAYSIA, Mid-term Review Meeting Project on Enhancing Emergency Preparedness and Response
- Capabilities in the ASEAN Region through Building Technical Capacity in Radiation Monitoring and Dose Assessment Phase 2, KOREA, 2023.





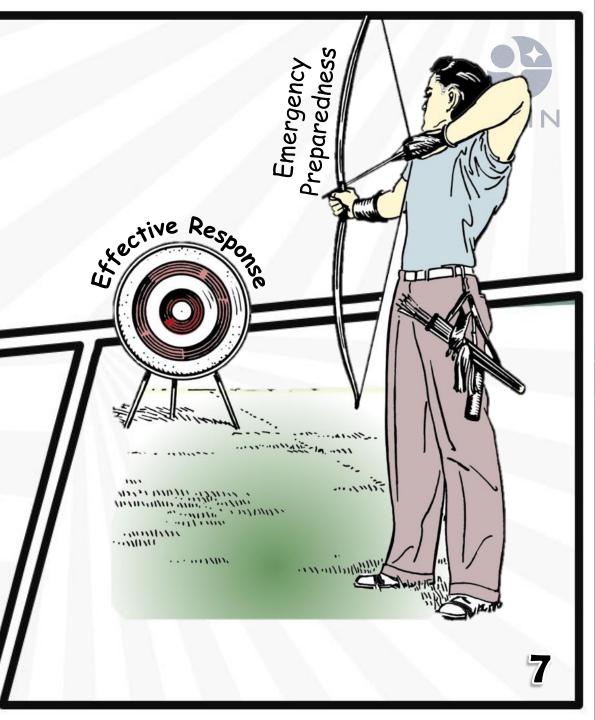
## Outlines

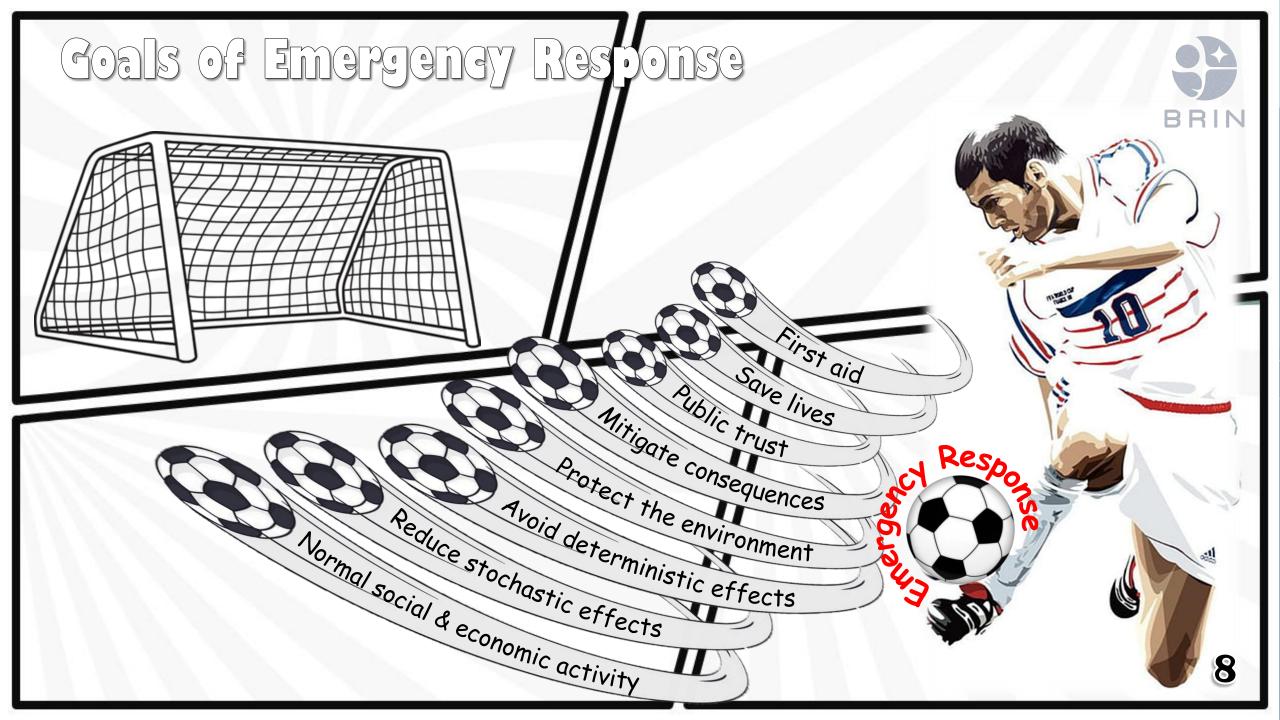






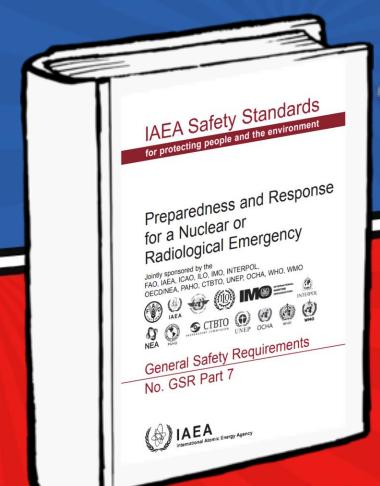
The goal of emergency preparedness is to ensure that an adequate capability is in place within the operating organization and at local, regional and national levels and, where appropriate, at the international level, for an effective response in a nuclear or radiological emergency.









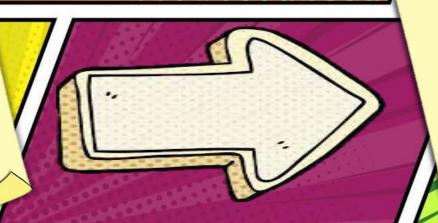


GSR Part 7 Requirement 4: Hazard Assessment

4.19. For the purposes of these safety requirements, assessed hazards are grouped in accordance with the emergency preparedness categories. The five emergency preparedness categories (hereinafter referred to as 'categories') establish the basis for a graded approach to the application of these requirements and for developing generically justified and optimized arrangements for preparedness and response for a nuclear or radiological emergency.



Hazard Assessment



Emergency Preparedness Categories

For the purposes of the safety requirements, assessed hazards are grouped in accordance with the emergency preparedness categories.





Facilities, such as nuclear power plants, for which onsite events (including those not considered in the design) are postulated that could give rise to severe deterministic effects off the site that would warrant precautionary urgent protective actions, urgent protective actions or early protective actions, and other response actions to achieve the goals of emergency response in accordance with international standards, or for which such events have occurred in similar facilities.

**Category** I



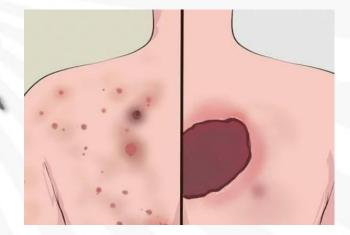


Accident.

Off-Site Effects

Nuclear power plant





Severe Deterministic Effects

14



Facilities, such as some types of research reactor and nuclear reactors used to provide power for the propulsion of vessels (e.g. ships and submarines), for which on-site events, are postulated that could give rise to doses to people off the site that would warrant urgent protective actions or early protective actions and other response actions to achieve the goals of emergency response in accordance with international standards, or for which such events have occurred in similar facilities. Category II (as opposed to category I) does not include facilities for which on-site events (including those not considered in the design) are postulated that could give rise to severe deterministic effects off the site, or for which such events have occurred in similar facilities.

**Category II** 

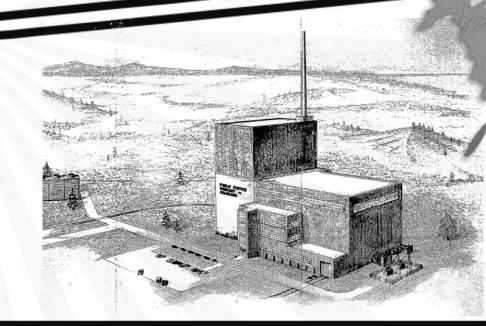


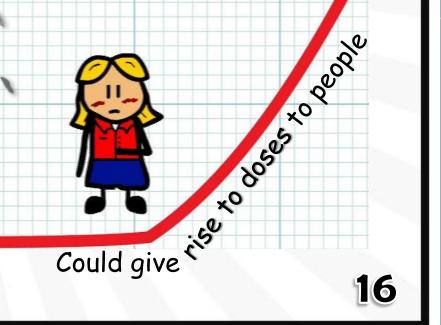


Research reactor and nuclear reactor used to provide power for the propulsion of vessels

# Accident:

Off-Site Effects







Facilities, such as industrial irradiation facilities or some hospitals, for which on-site events are postulated that could warrant protective actions and other response actions on the site to achieve the goals of emergency response in accordance with international standards, or for which such events have occurred in similar facilities. Category III (as opposed to category II) does not include facilities for which events are postulated that could warrant urgent protective actions or early protective actions off the site, or for which such events have occurred in similar facilities.

**Category** III

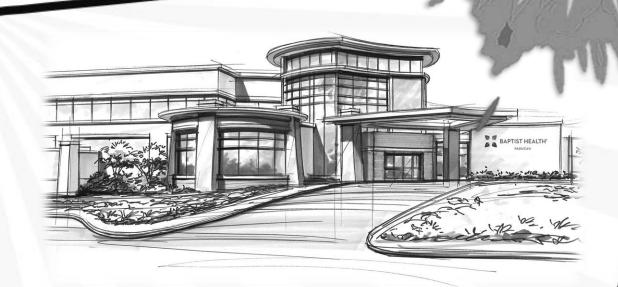




Industrial irradiation facilities or some hospitals

Accident.

Off-Site Effects







Activities and acts that could give rise to a nuclear or radiological emergency that could warrant protective actions and other response actions to achieve the goals of emergency response in accordance with international standards in an unforeseen location. These activities and acts include: (a) transport of nuclear or radioactive material and other authorized activities involving mobile dangerous sources such as industrial radiography sources, nuclear powered satellites or radioisotope thermoelectric generators; and (b) theft of a dangerous source and use of a radiological dispersal device or radiological exposure device. This category also includes: (i) detection of elevated radiation levels of unknown origin or of commodities with contamination; (ii) identification of clinical symptoms due to exposure to radiation; and (iii) a transnational emergency that is not in category V arising from a nuclear or radiological emergency in another State. Category IV represents a level of hazard that applies for all States and jurisdictions.

**Category IV** 









Unforeseen Location

Activities and Acts





Nuclear/Radiological Emergency



Transport of nuclear or radioactive material and other authorized activities involving mobile dangerous sources, such as:

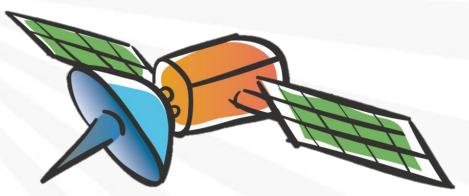




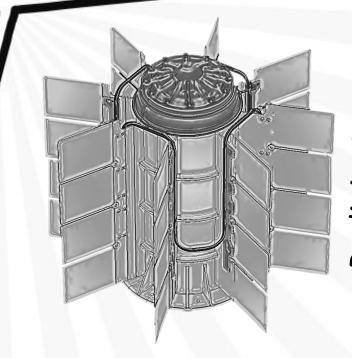




Industrial radiography source



Nuclear powered satellites



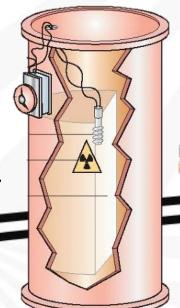
Radioisotope thermoelectr generator



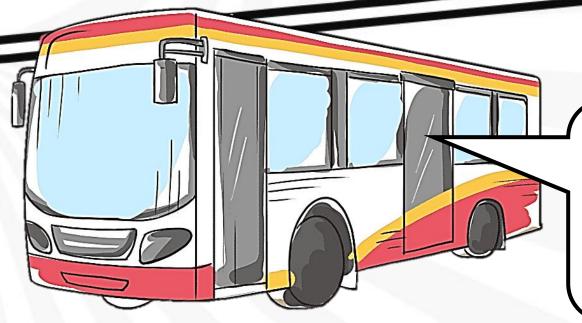
Theft of a dangerous source and use of a radiological dispersal device or radiological exposure device.



Radiological Dispersal Device









Radiological Exposure Device

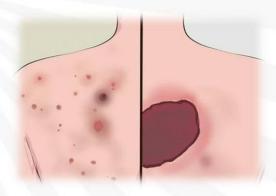


Category IV represents a level of hazard that applies for all States and jurisdictions.

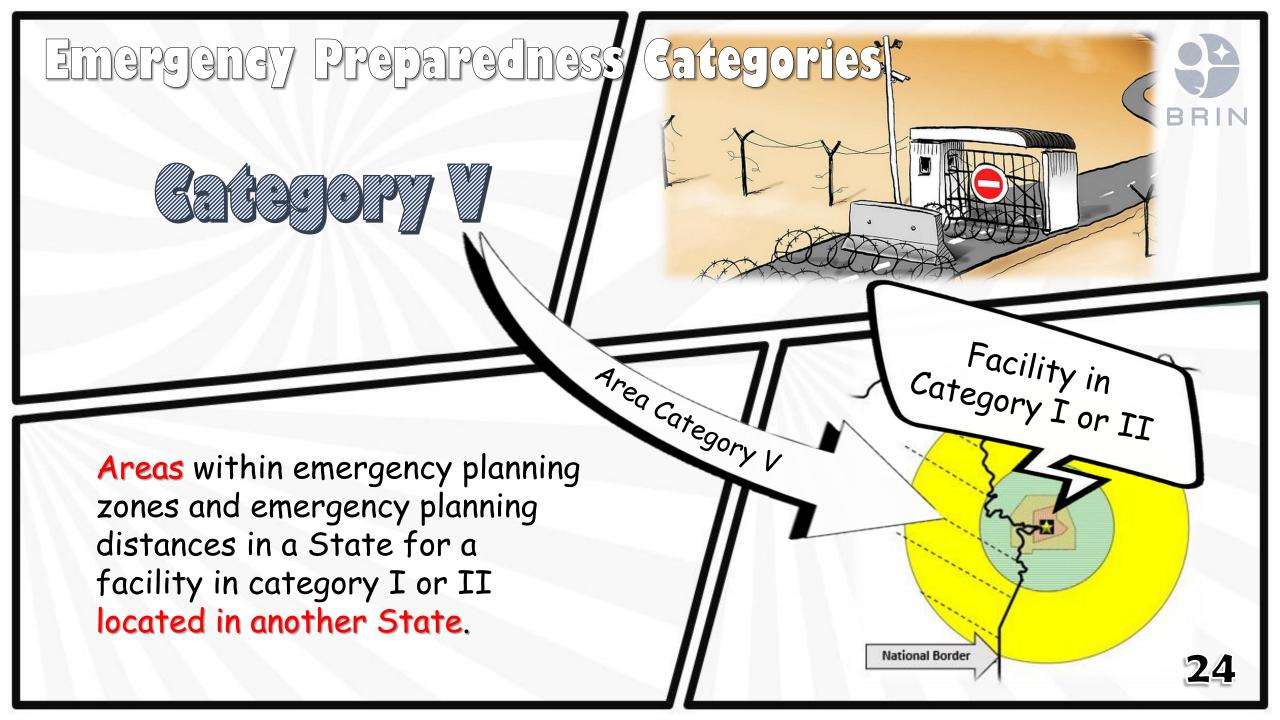


A transnational emergency that is not in category V arising from a nuclear or radiological emergency in another state.



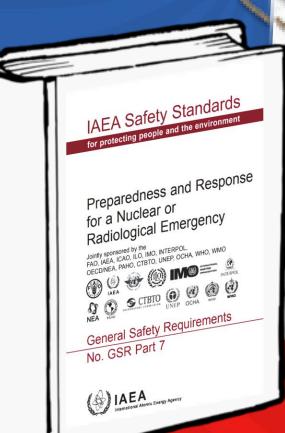


Identification of clinical symptoms due to exposure to radiation









GSR Part 7 Requirement 7: Identifying and notifying a nuclear or radiological emergency and activating an emergency response

5.14. The operating organization of a facility or activity in category I, II, III or IV shall make arrangements for promptly classifying, on the basis of the hazard assessment, a nuclear or radiological emergency warranting protective actions and other response actions to protect workers, emergency workers, members of the public and, as relevant, patients and helpers in an emergency, in accordance with the protection strategy. This shall include a system for classifying all types of nuclear or radiological emergency.













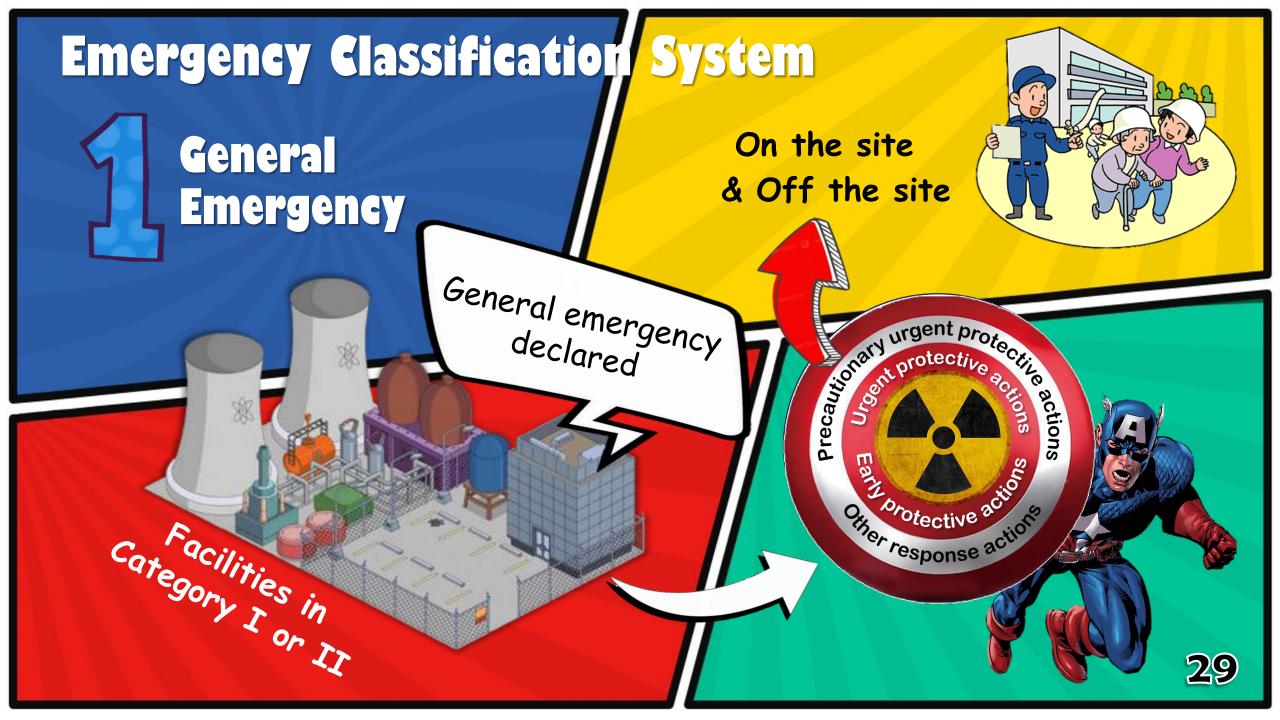
Radiological Emergency



General **Emergency** 

General emergency at facilities in category I or II for an emergency that warrants taking precautionary urgent protective actions, urgent protective actions, and early protective actions and other response actions on the site and off the site.

Upon declaration of this emergency class, appropriate actions shall promptly be taken, on the basis of the available information relating to the emergency, to mitigate the consequences of the emergency on the site and to protect people on the site and off the site.





### Site Area Emergency

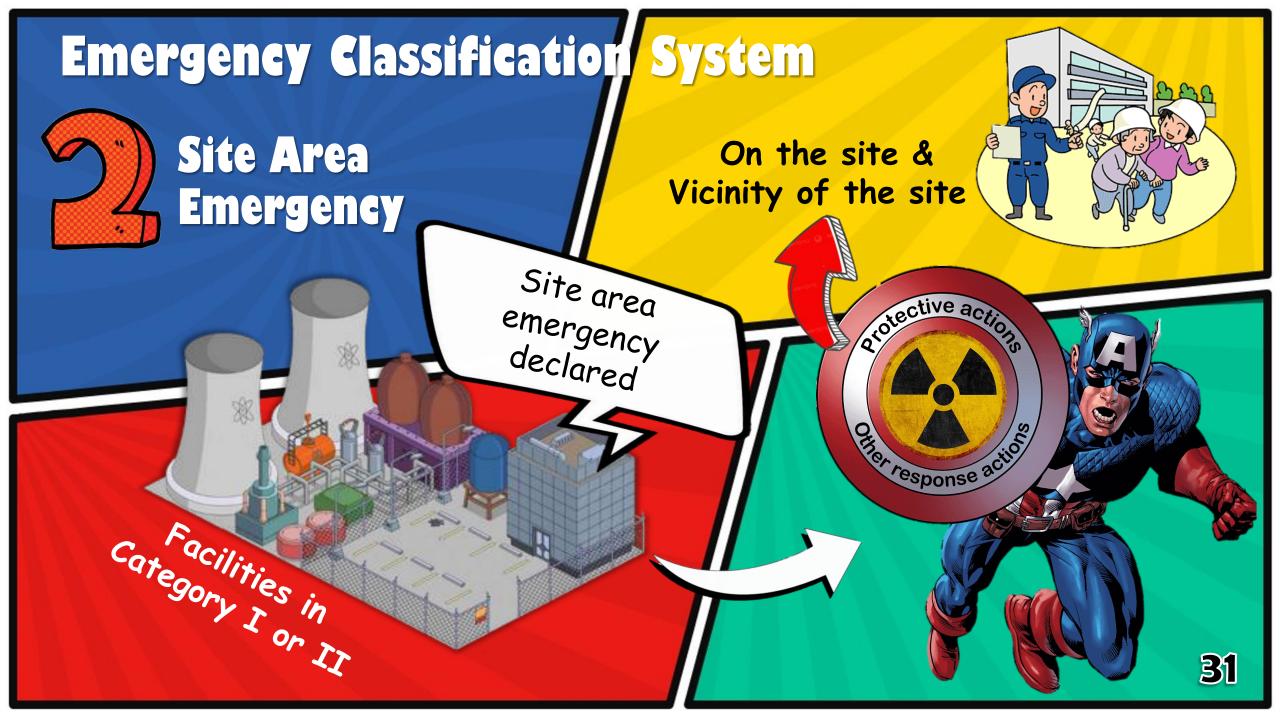
Site area emergency at facilities in category I or II for an emergency that warrants taking protective actions and other response actions on the site and in the vicinity of the site.

- 2. to increase the readiness to take protective actions and other response actions off the site if this becomes necessary on the basis of observable conditions, reliable assessments and/or results of monitoring; and
- 3. to conduct off-site monitoring, sampling and analysis.

Upon declaration of this emergency class, actions shall promptly be taken:

1. to mitigate the consequences of the emergency on the site and to protect people on the site;

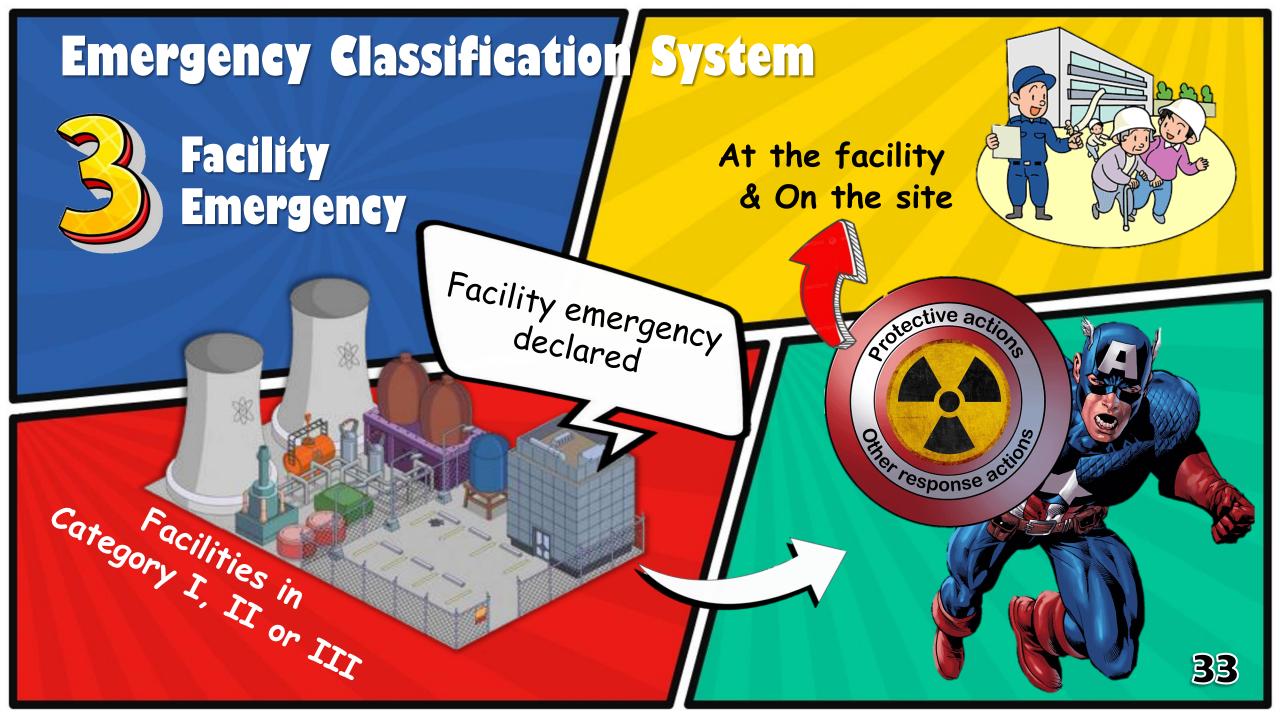






Facility emergency at facilities in category I, II or III for an emergency that warrants taking protective actions and other response actions at the facility and on the site but does not warrant taking protective actions off the site.

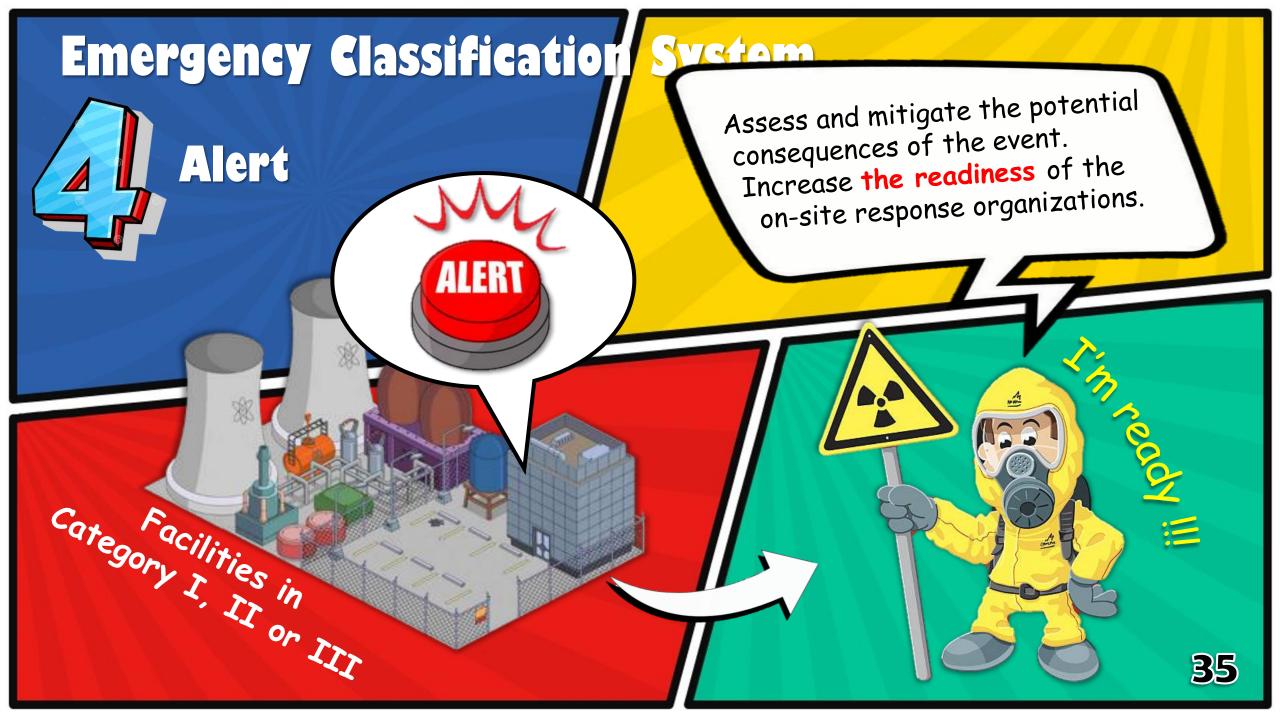
Upon declaration of this emergency class, actions shall promptly be taken to mitigate the consequences of the emergency and to protect people at the facility and on the site. Emergencies in this class do not present an offsite hazard.





Alert at facilities in category I, II or III for an event that warrants taking actions to assess and to mitigate the potential consequences at the facility.

Upon declaration of this emergency class, actions shall promptly be taken to assess and to mitigate the potential consequences of the event and to increase the readiness of the on-site response organizations.





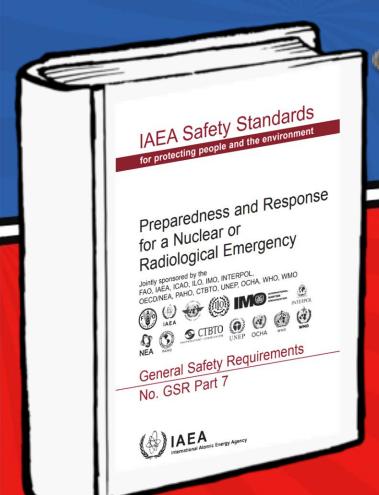
Other nuclear or radiological emergency

Other nuclear or radiological emergency for an emergency in category IV that warrants taking protective actions and other response actions at any location.









It is required by para 5.38 of GSR Part 7 that for facilities in emergency preparedness category I and II off-site emergency planning zones and emergency planning distances should also be defined for effective decision making on urgent protective actions, early protective actions and other response actions.

They should be established based on the results of the hazard assessment taking into account established generic criteria.



Arrangements shall be made at the preparedness stage for taking protective actions and other response actions effectively.



**Facility** 



PAZ - Precautionary action zone



UPZ - Urgent protective action planning zone



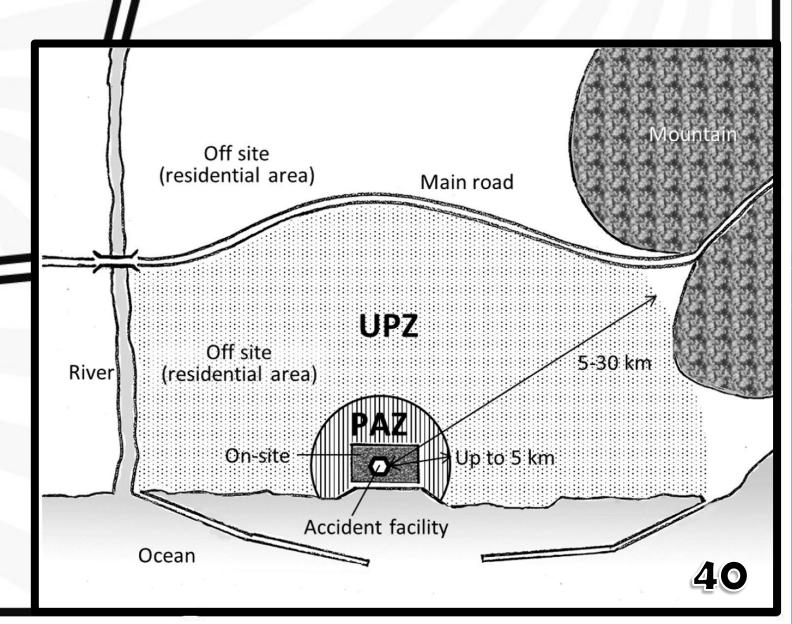
EPD - Extended planning distance



ICPD - Ingestion and commodities planning distance

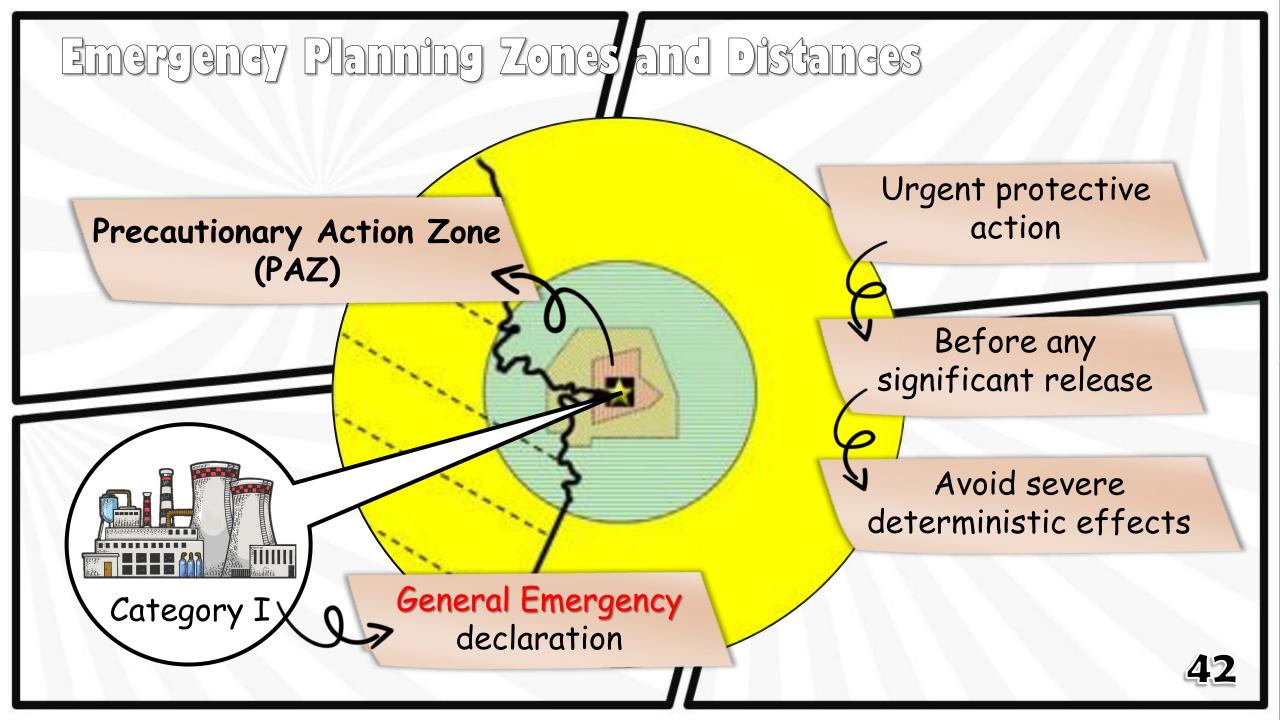
It should be noted that the zones should not stop at national borders.

The PAZ and UPZ should be roughly circular areas around the facility, and their boundaries should be defined, where appropriate, by local landmarks (e.g. roads or rivers) to allow easy identification during a response.





Precautionary action zone (PAZ), for facilities in category I, for which arrangements shall be made for taking urgent protective actions and other response actions, before any significant release of radioactive material occurs, on the basis of conditions at the facility (i.e. conditions leading to the declaration of a general emergency), in order to avoid or to minimize severe deterministic effects.

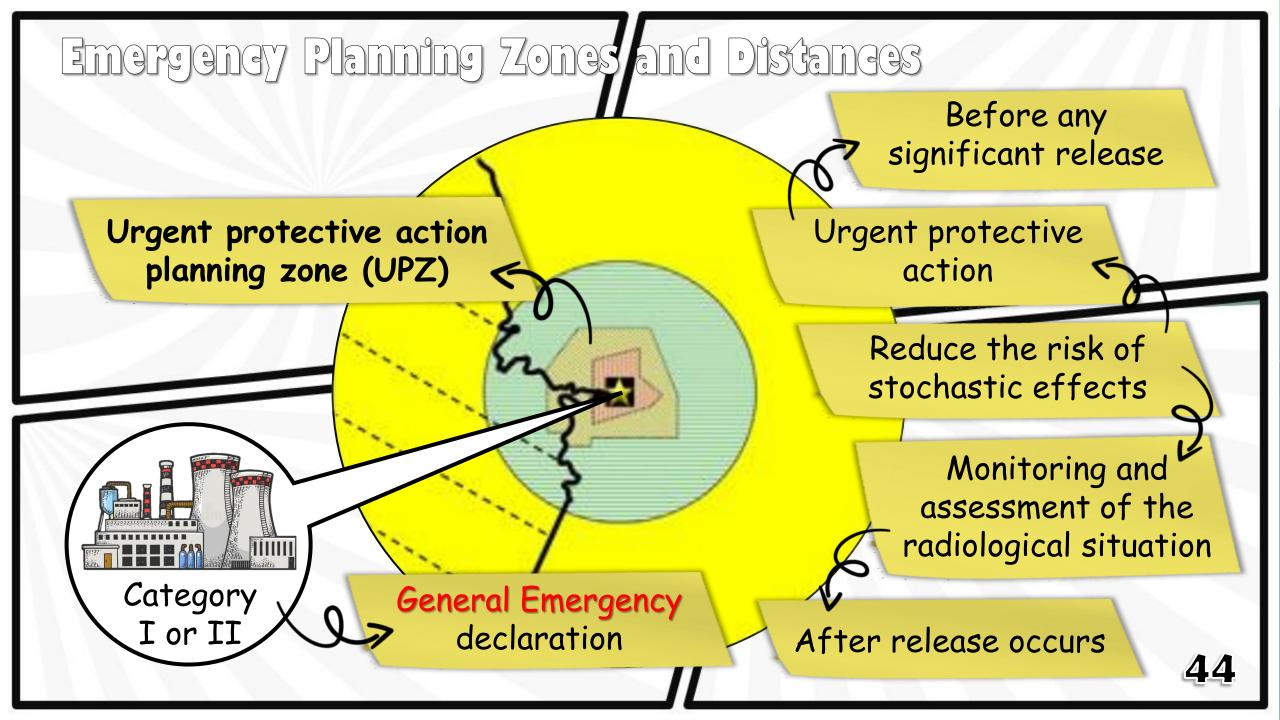




#### Urgent protective action planning zone (UPZ),

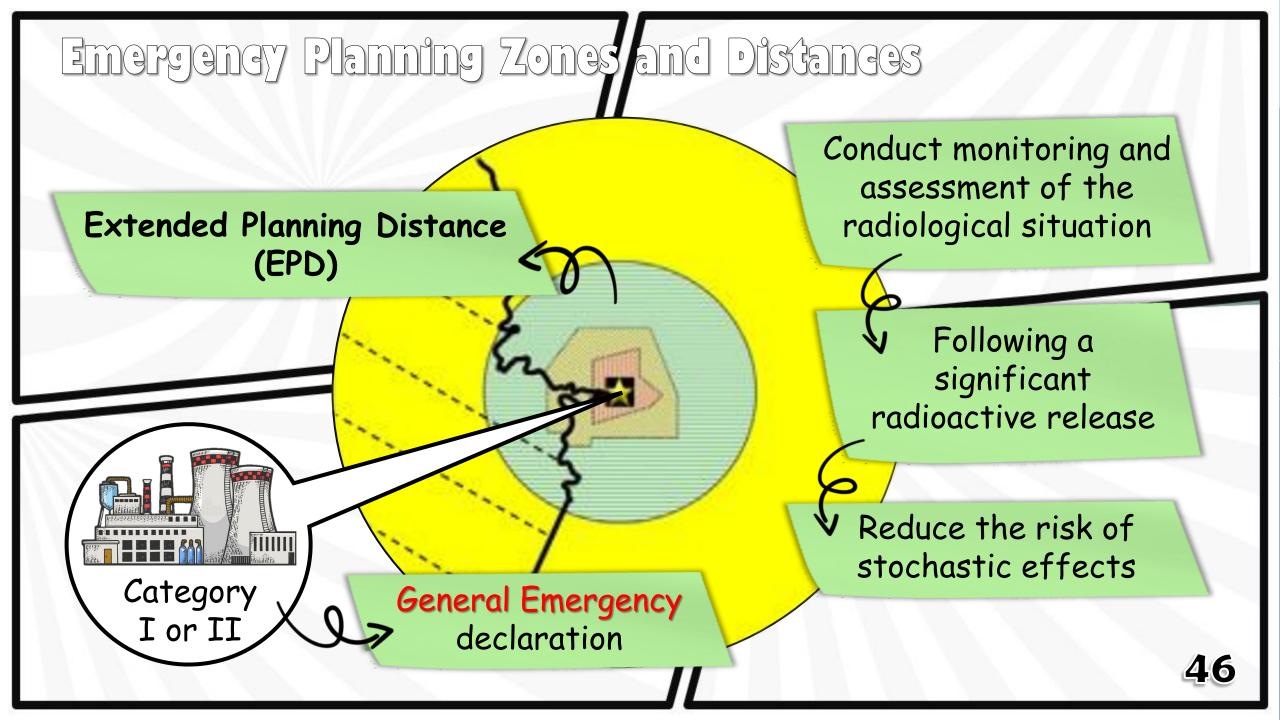
for facilities in category I or II, for which arrangements shall be made to initiate urgent protective actions and other response actions, if possible before any significant release of radioactive material occurs, on the basis of conditions at the facility (i.e. conditions leading to the declaration of a general emergency), and after a release occurs, on the basis of monitoring and assessment of the radiological situation off the site, in order to reduce the risk of stochastic effects.

Any such actions shall be taken in such a way as not to delay the implementation of precautionary urgent protective actions and other response actions within the precautionary action zone.





Extended planning distance (EPD) from the facility, for facilities in category I or II (beyond the urgent protective action planning zone), for which arrangements shall be made to conduct monitoring and assessment of the radiological situation off the site in order to identify areas, within a period of time that would allow the risk of stochastic effects in the areas to be effectively reduced by taking protective actions and other response actions within a day to a week or to a few weeks following a significant radioactive release.





#### Ingestion and commodities planning distance (ICPD)

from the facility, for facilities in category I or II (beyond the extended planning distance), for which arrangements shall be made to take response actions:

- (1) for protecting the food chain and water supply as well as for protecting commodities other than food from contamination following a significant radioactive release and
- (2) for protecting the public from the ingestion of food, milk and drinking water and from the use of commodities other than food with possible contamination following a significant radioactive release.

Ingestion and Commodities Planning Distance (ICPD)

For protecting the food chain and water supply from contamination

For protecting the public

from the ingestion of possible contaminated food, milk and drinking water



General Emergency
declaration



Suggested sizes for the off-site emergency planning zones and emergency planning distances

Facilities	PAZ	UPZ	EPD	ICPD		
Emergency preparedness category I facilities						
Reactors ≥ 1000 MW(th)						
$\left[\frac{A}{D}\right]_2 \ge 10^5$	3-5 km	15-30 km	100 km	300 km		
Reactors 100-1000 MW(th)						
$\left[\frac{A}{D}\right]_2 \ge 10^4 - 10^5$	3-5 km	15-30 km	50 km	100 km		



Suggested sizes for the off-site emergency planning zones and emergency planning distances (cont'd)

Facilities	PAZ	UPZ	EPD	ICPD		
Emergency preparedness category II facilities						
Reactors 10-100 MW(th)	None	0.5-5 km	10 km	20 km		
$\left[\frac{A}{D}\right]_2 \ge 10^3 - 10^4$						
Reactors 2-10 MW(th)						
$\left[\frac{A}{D}\right]_2 \ge 10^2 - 10^3$	None	0.5 km	2 km	5 km		



Generic Criteria & Operational Criteria

Generic criteria are established at levels of dose that are approaching the thresholds for severe deterministic effects.

Generic Criteria

Hazard Assessment

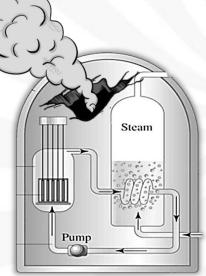
Health Effects National generic criteria for taking protective actions and other response actions, expressed in terms of projected dose or of dose that has been received, shall be developed.



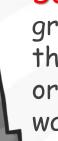




# operational Intervention Levels (OILs)

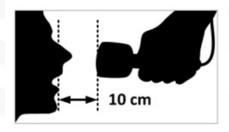


OILs are basis for action after a release and provided for:



Dose rate above the ground for determining if the evacuation, relocation or food restrictions are warranted;

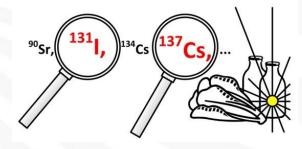






Dose rate from skin contamination to determine if the decontamination or medical follow up is warranted;





Concentrations of cesium 137 and iodine 131 in food and water and milk to determined if restrictions are warranted.

#### Response action (as appropriate) if the OIL is OIL Value (OIL1) exceeded

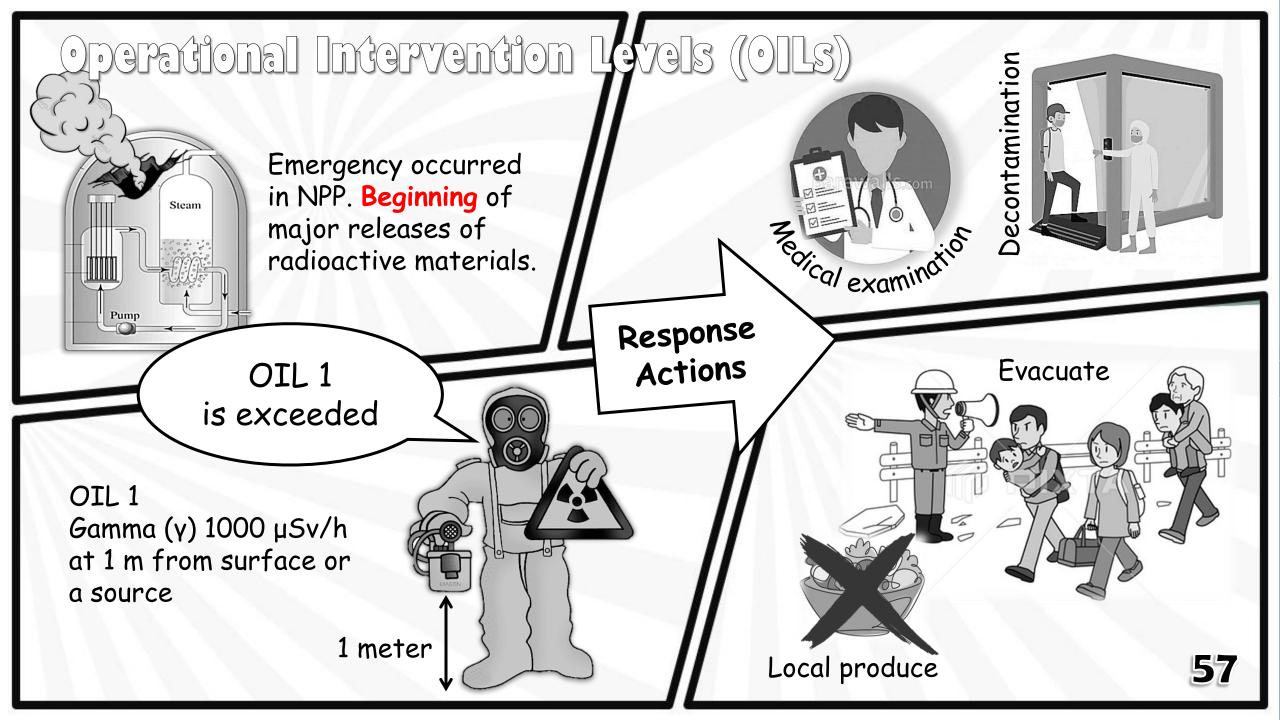
# Environmental measurements

Gamma (y) 1000 µSv/h at 1 m from surface or a source

2000 counts/s direct beta (B) surface contamination measurement

50 counts/s direct alpha (a) surface contamination measurement

- Immediately evacuate or provide substantial
- Provide for decontamination of evacuees
- Reduce inadvertent ingestion
- Stop consumption of local produce, rainwater and milk from animals grazing in
- Register and provide for a medical examination of evacuees
- If a person has handled a source with a dose rate equal to or exceeding 1000  $\mu Sv/h$  at 1 m, provide an immediate medical examination



### OIL Value (OIL2)

# Response action (as appropriate) if the OIL is exceeded

# Environmental measurements

Gamma (γ) 100 μSv/h at 1 m from surface or a source

200 counts/s direct beta (B) surface contamination measurement

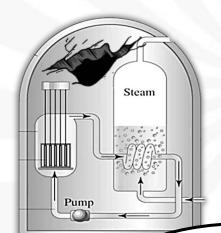
10 counts/s direct alpha (a) surface contamination measurement

 Stop consumption of local produced, rainwater and milk from animals grazing in the area until they have been screened and contamination levels have been assessed using OIL5 and OIL6

■ Temporarily relocate those living in the area; before relocation, reduce inadvertent ingestion; register and estimate the dose to those who were in the area to determine if medical screening is warranted; relocation of people from the areas with the highest potential exposure should begin within days

If a person has handled a source with a dose rate equal to or exceeding 100  $\mu$ Sv/h at 1 m, provide medical examination and evaluation; any pregnant women who have handled such a source should receive immediate medical evaluation and dose assessment

# Operational Intervention Levels (OILs)



Emergency occurred in NPP. End of major releases of radioactive materials.

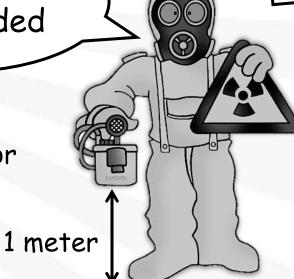


Local produce



OIL 2 is exceeded

OIL 2 Gamma ( $\gamma$ ) 100  $\mu$ Sv/h at 1 m from surface or a source



Response Actions



Temporary relocation

# OIL Value (OIL3)

Response action (as appropriate) if the OIL is exceeded

# Environmental measurements

Gamma (y) 1 µSv/h at 1 m from surface or a source

20 counts/s direct beta (B) surface contamination measurement

2 counts/s direct alpha (a) surface contamination measurement

- Stop consumption of non-essential local produced, rainwater and milk from animals grazing in the area until it has been screened and contamination levels have been assessed using OIL5 and OIL6
  - Screen local produce, rainwater and milk from animals grazing in the area out to at least 10 times the distance to which OIL3 is exceeded and assess samples using
  - Consider providing iodine thyroid blocking for fresh fission products and for iodine contamination if replacement for essential local produce or milk is not
    - Estimate the dose of those who may have consumed food, milk or rainwater from the area where restrictions were implemented to determine if medical screening is warranted

#### operational Intervention Levels (OILs) Emergency occurred in NPP. End of major Steam releases of radioactive materials. Pump Response Actions POTASSIUM (CONTROL TODIDE) OIL 3 is exceeded Iodine thyroid blocking OIL 3 Gamma (y) 1 µSv/h at 1 m from surface or a source 1 meter Local produce

# OIL Value (OIL4)

Response action (as appropriate) if the OIL is exceeded

# Skin Contamination

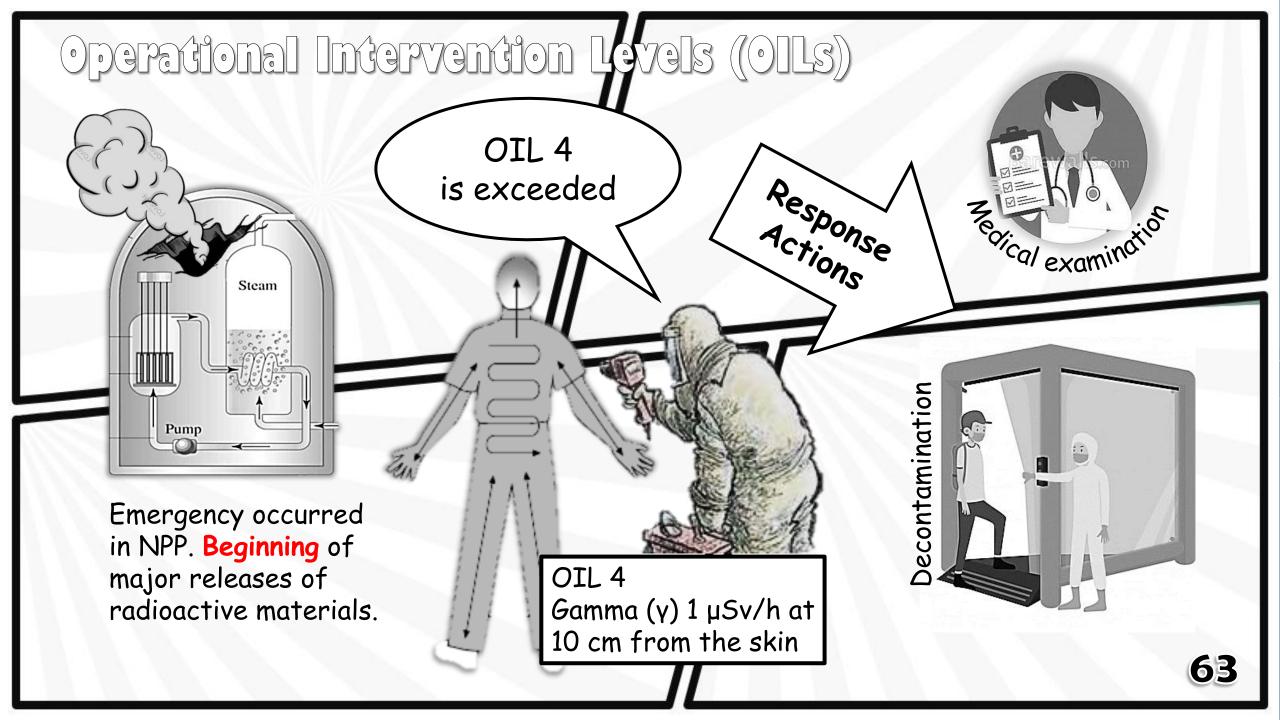
Gamma (y) 1 µSv/h at 10 cm from the skin

1000 counts/s direct beta (B) skin contamination

measurement

50 counts/s direct alpha (a) skin contamination measurement

- Provide for skin decontamination and reduce inadvertent ingestion
- Register and provide for a medical examination











The criteria used for classifying the events.

Predetermined threshold for an emergency in a given emergency class.



Used for classification and for decisions on the implementation of precautionary urgent protective actions.





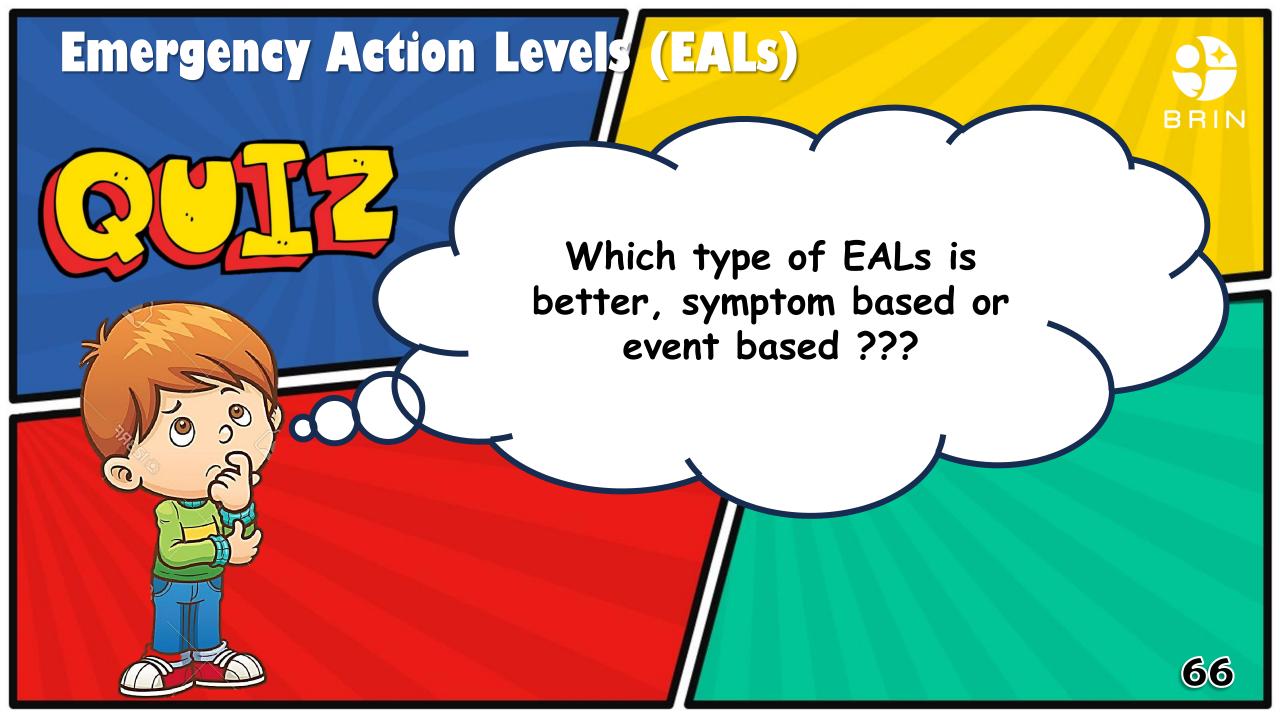
support right away.

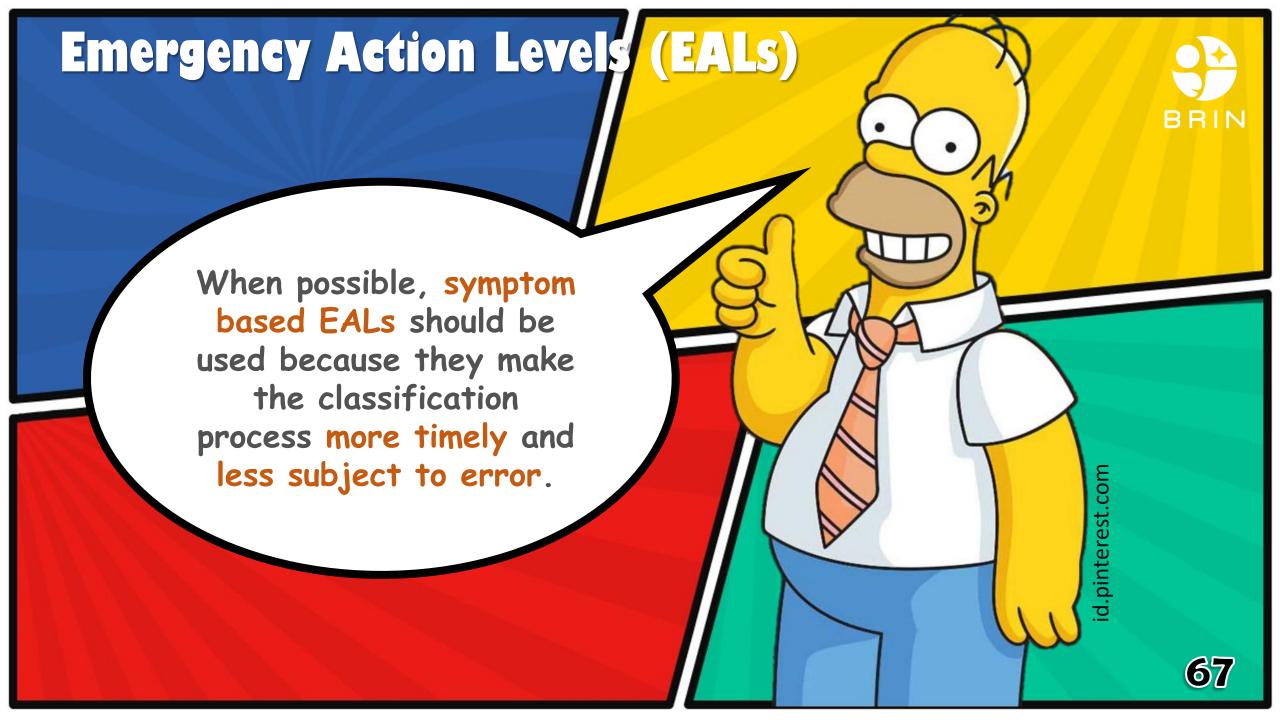
Symptom Based Site specific instrument readings (e.g. reactor coolant system pressure higher than a certain level)

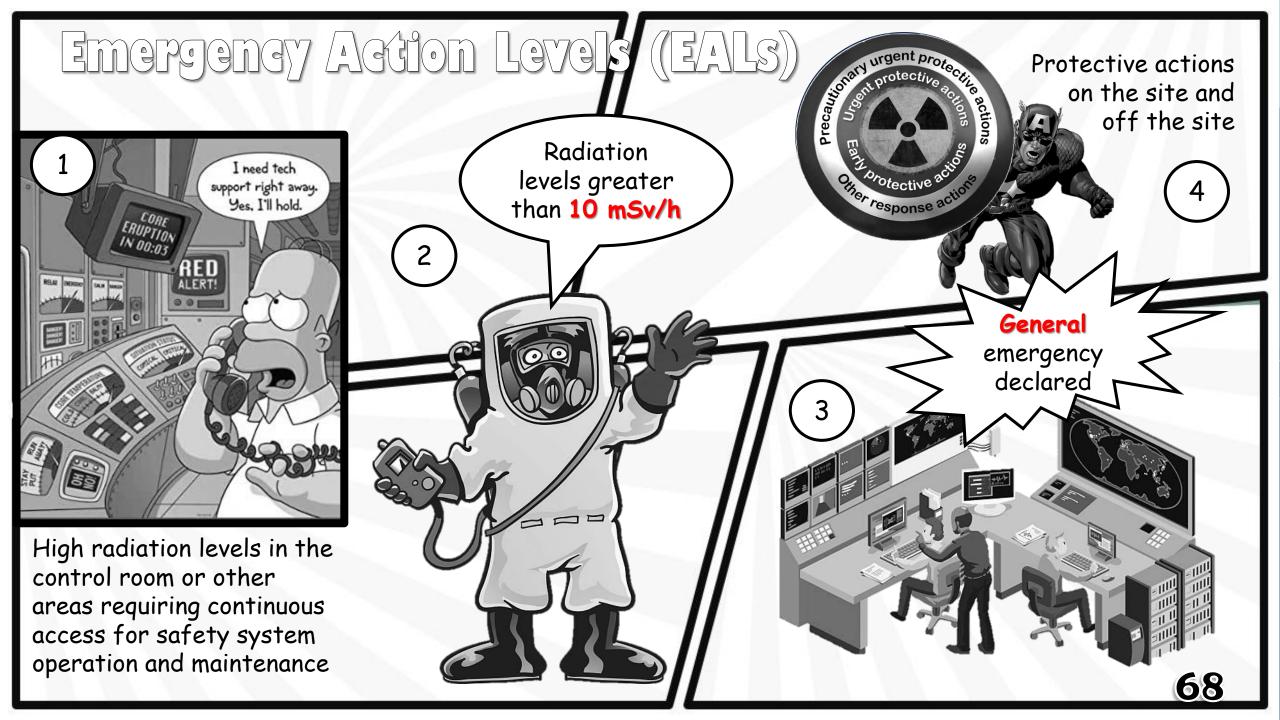
#### **Event Based**

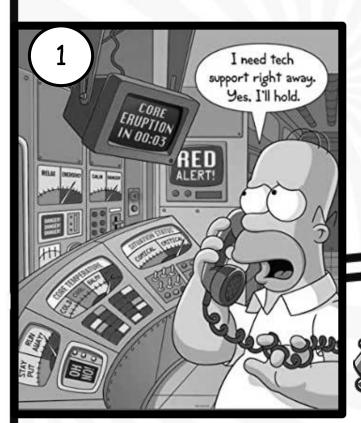
More subjective criteria requiring the judgement of the operating staff, e.g. 'fire detected in an area containing vital safety systems'











High radiation levels in the control room or other areas requiring continuous access for safety system operation and maintenance

Radiation levels greater than

1 mSv/h

potentially lasting several hours



Protective actions

vicinity of the site

on the site and



High radiation levels in the control room or other areas requiring continuous access for safety system operation and maintenance

Radiation levels
greater than
0,1 mSv/h
potentially lasting
several hours

Assess and mitigate the potential consequences of the event.

Increase the readiness of the onsite response organizations.



# Observables/ Indicators

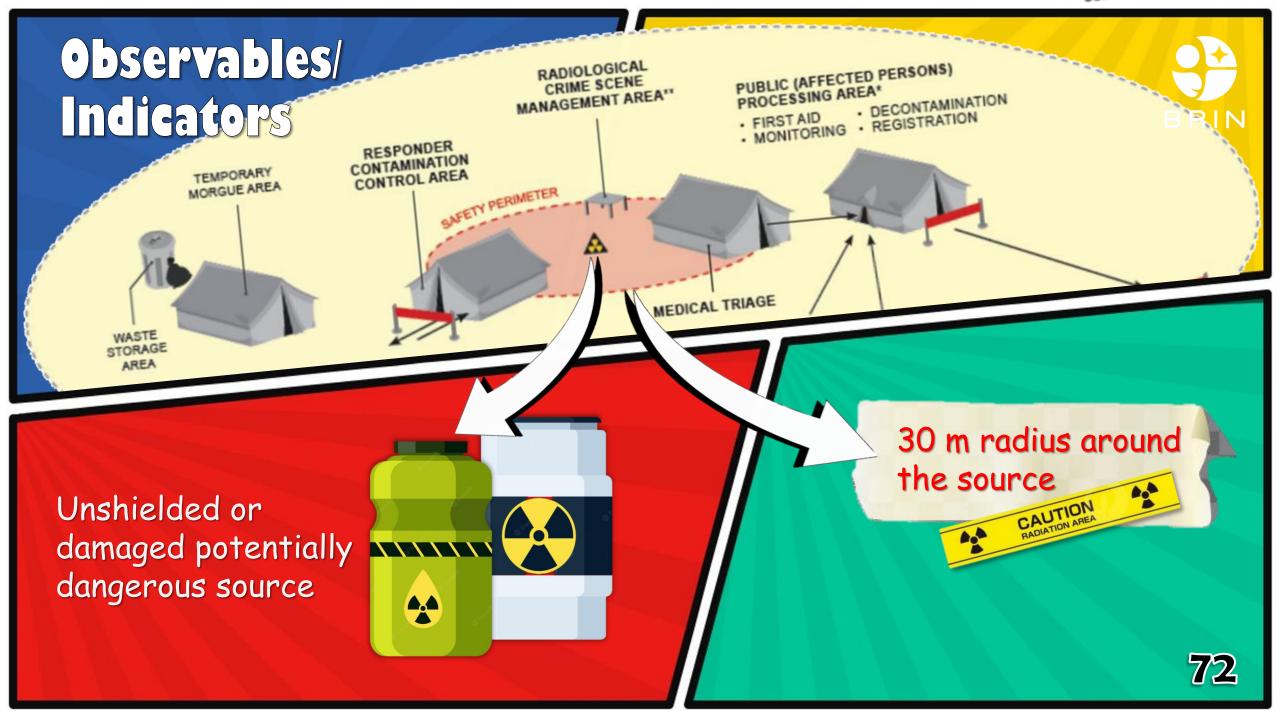


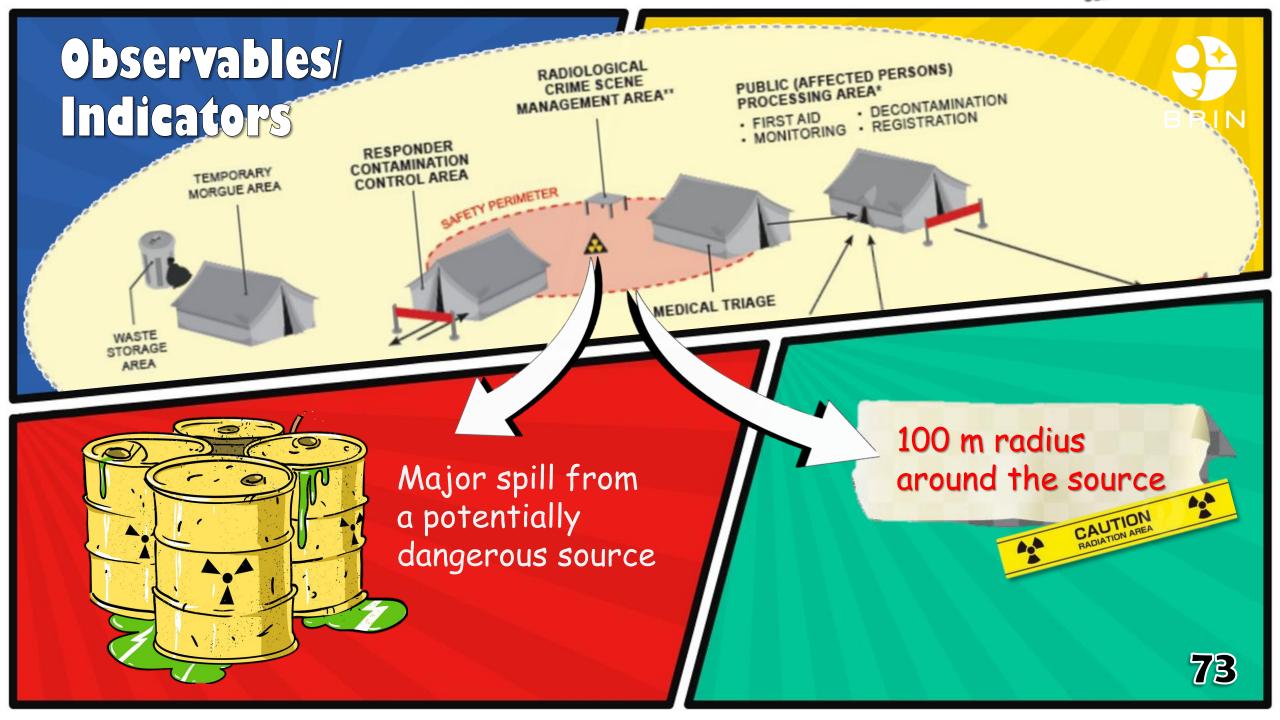
In a radiological emergency, the inner cordoned area (safety perimeter) is where protective action is implemented to protect protective action is implemented to protect responders and the public. Initially the size of the area is determined on the basis of information that can be directly observed (e.g. markings).

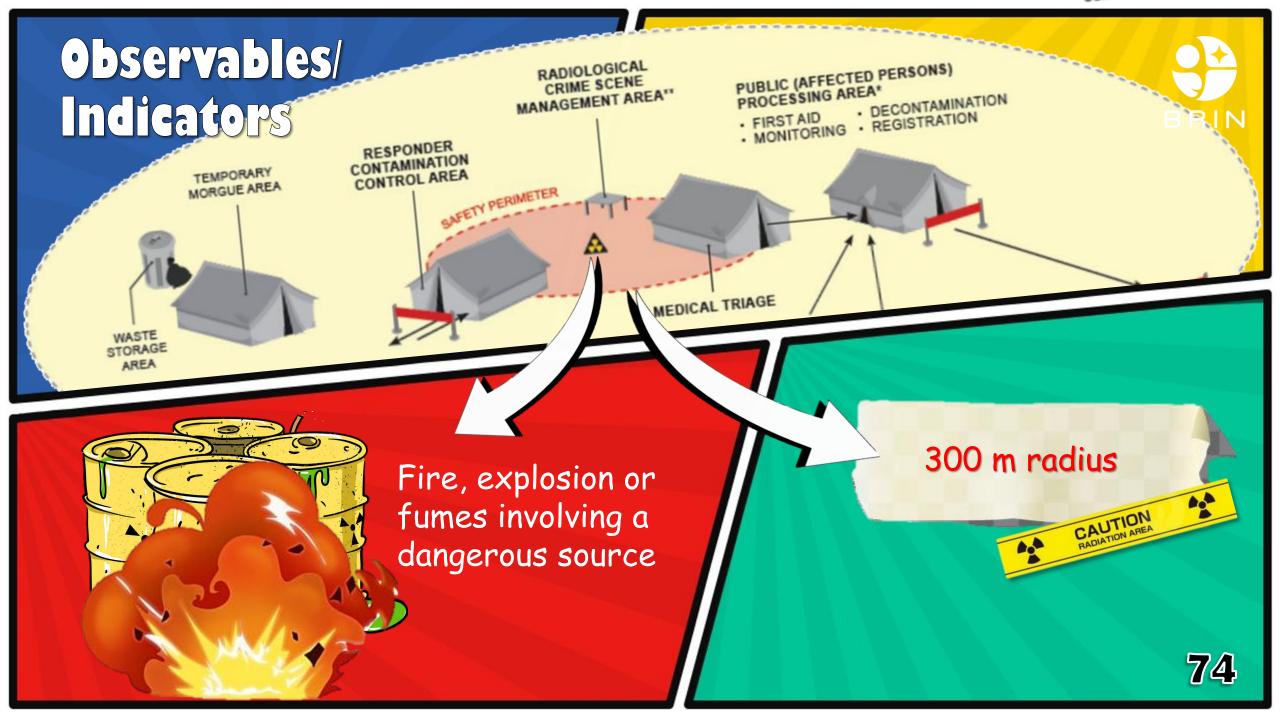
The size of the area may be expanded on the basis of dose rates and environmental measurement OILs when these data become available. The actual boundaries of the safety perimeters should be defined in such a way that they are easily recognizable (e.g. by roads) and should be secured.

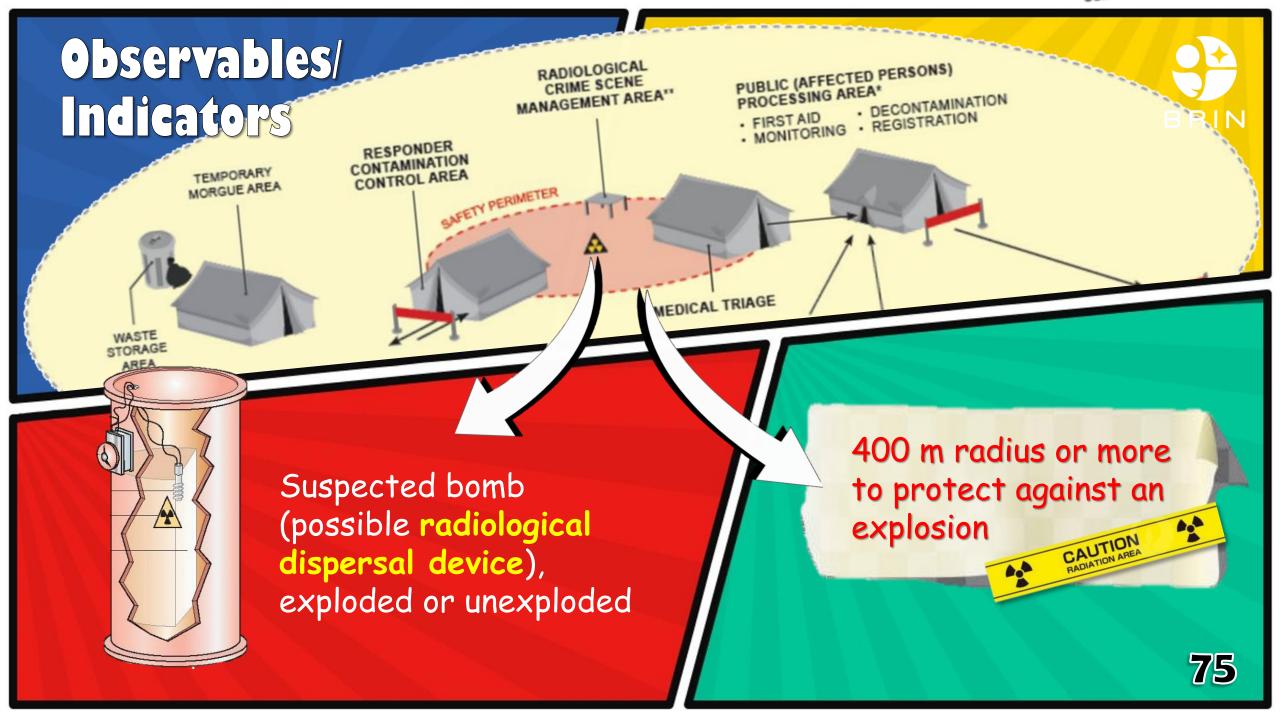


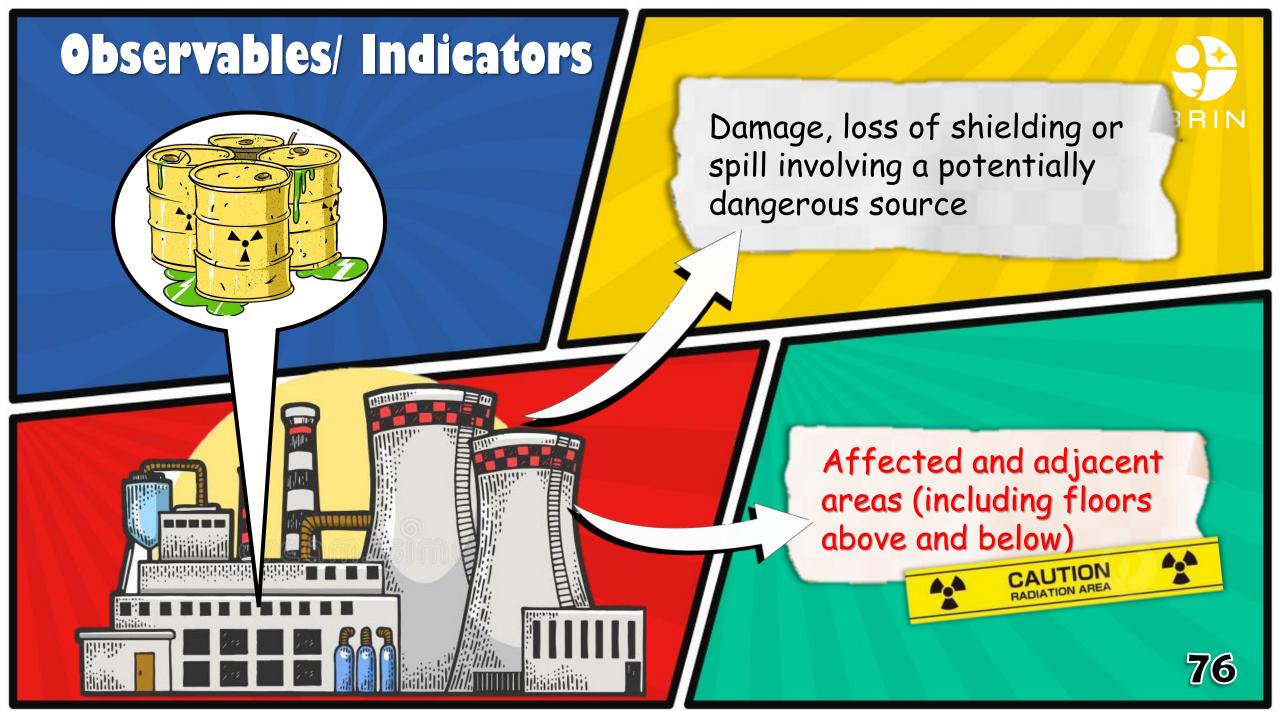
However, the safety perimeter should be established at least as far from the source as is indicated in the following pictures until the radiological assessor has assessed the situation.

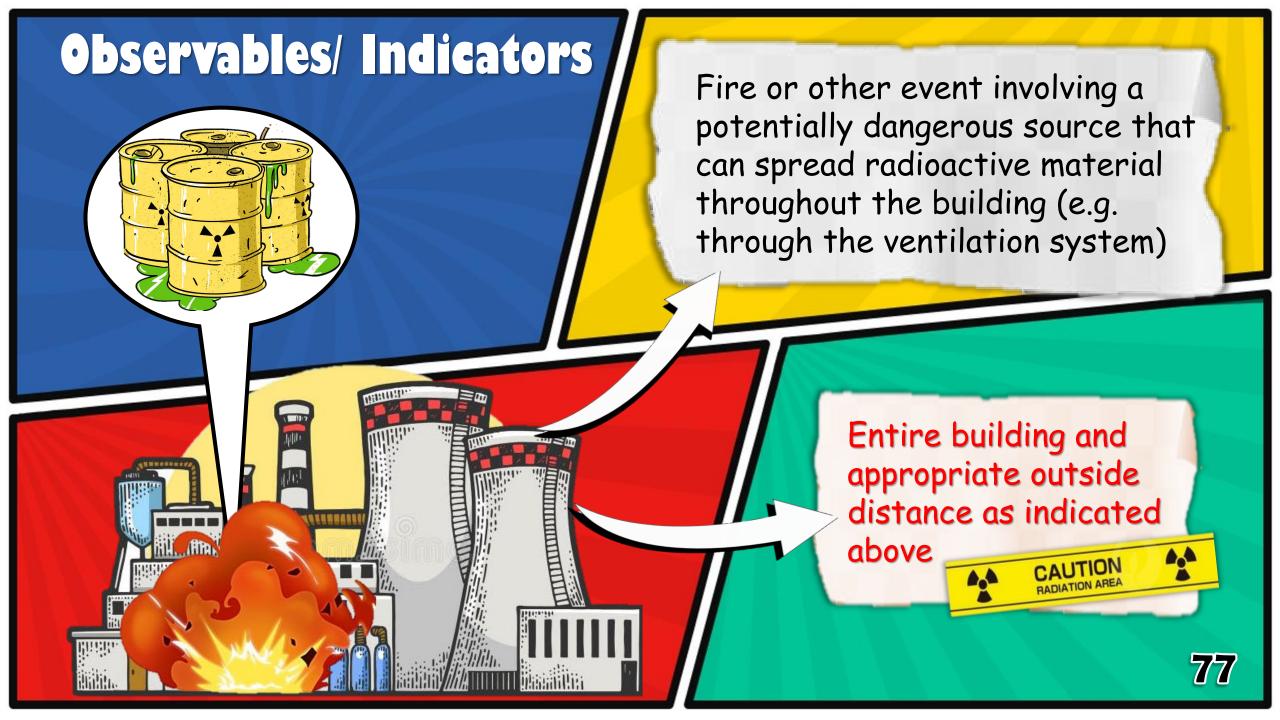


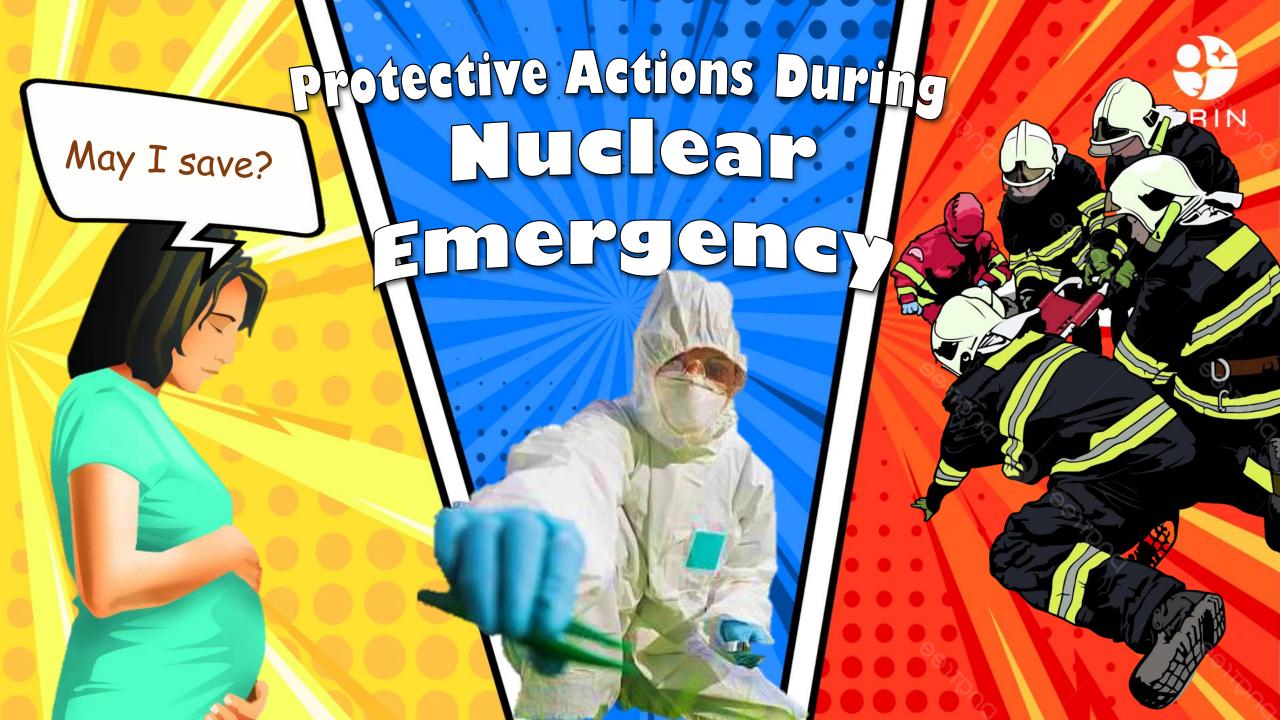


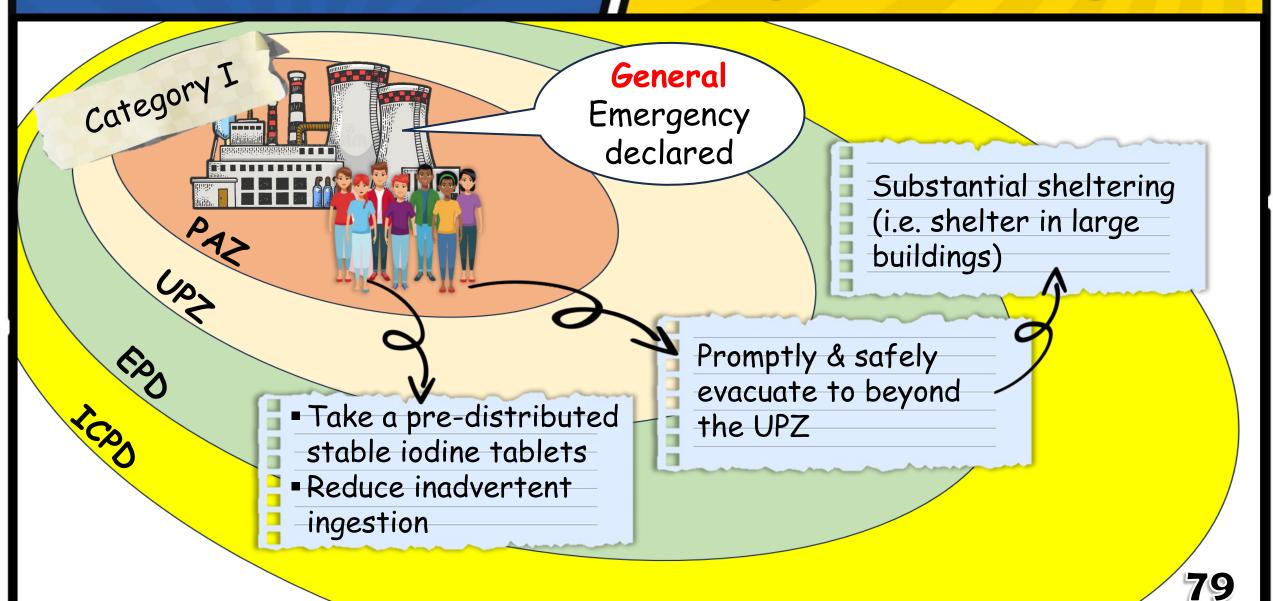


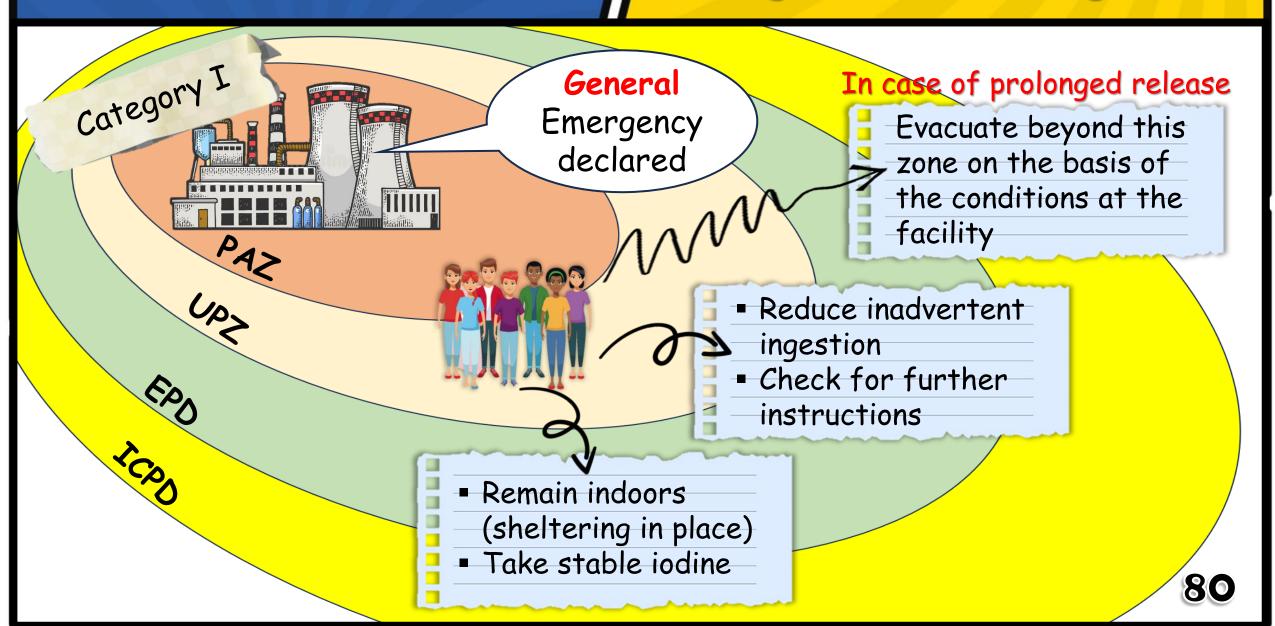


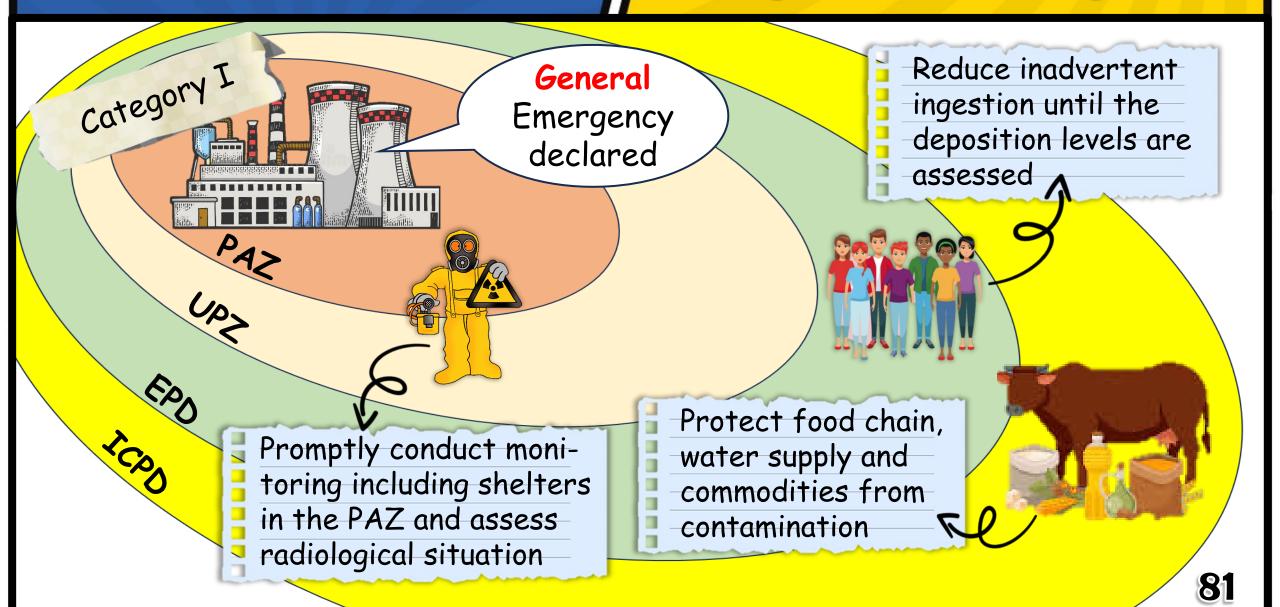


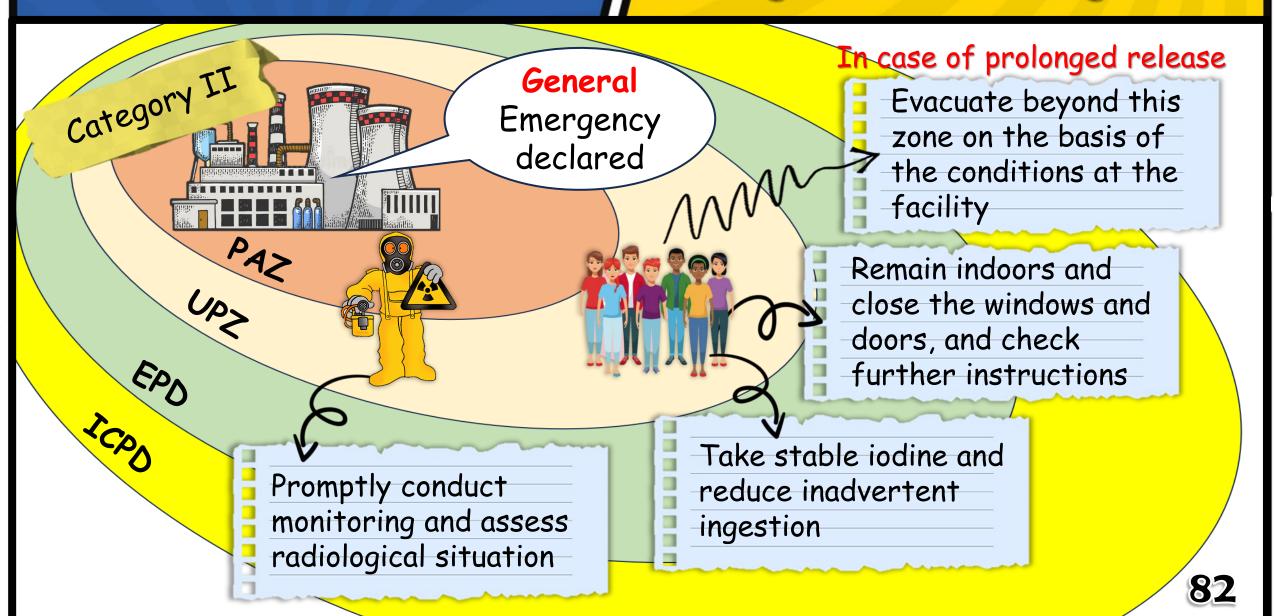


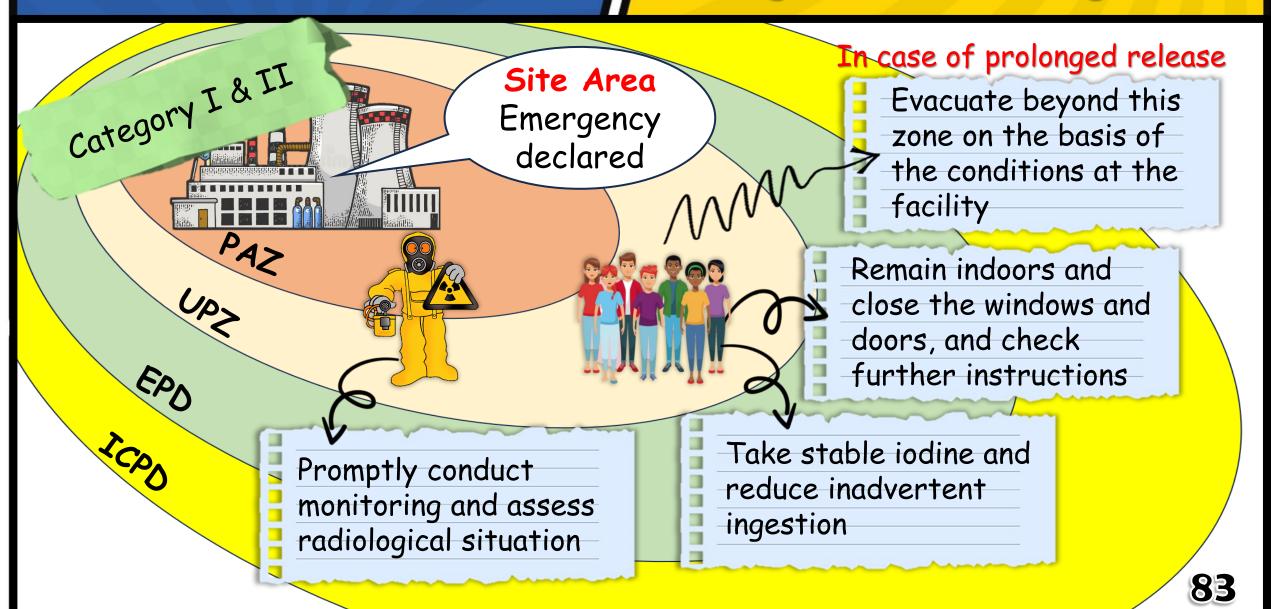


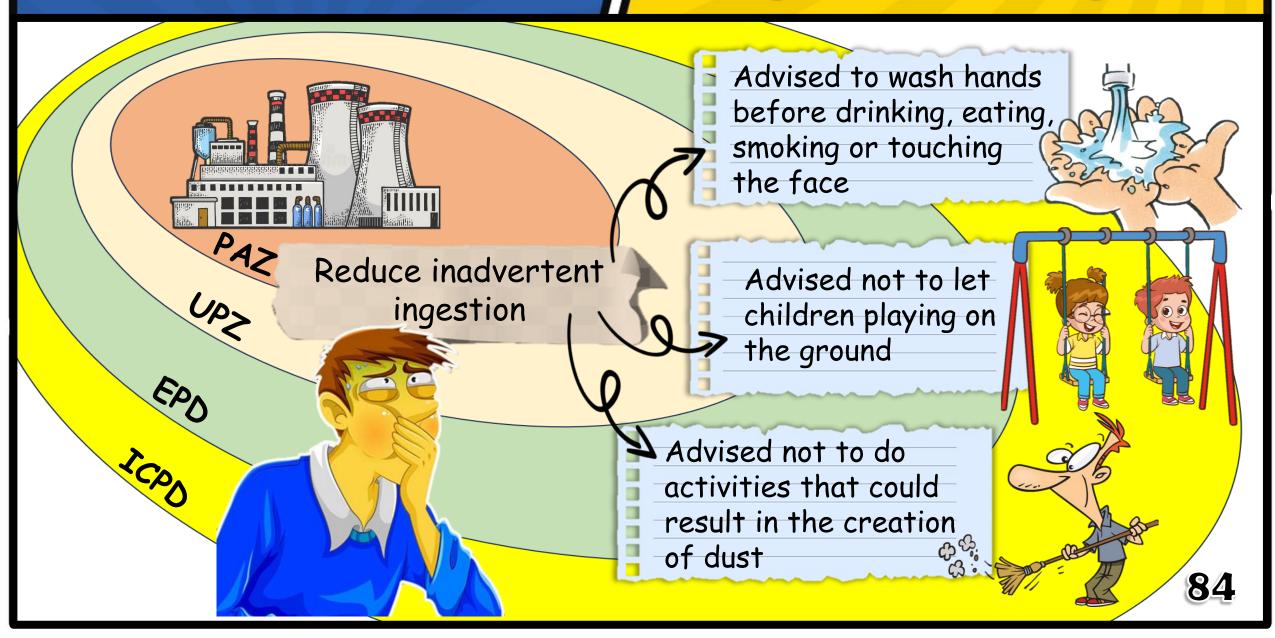


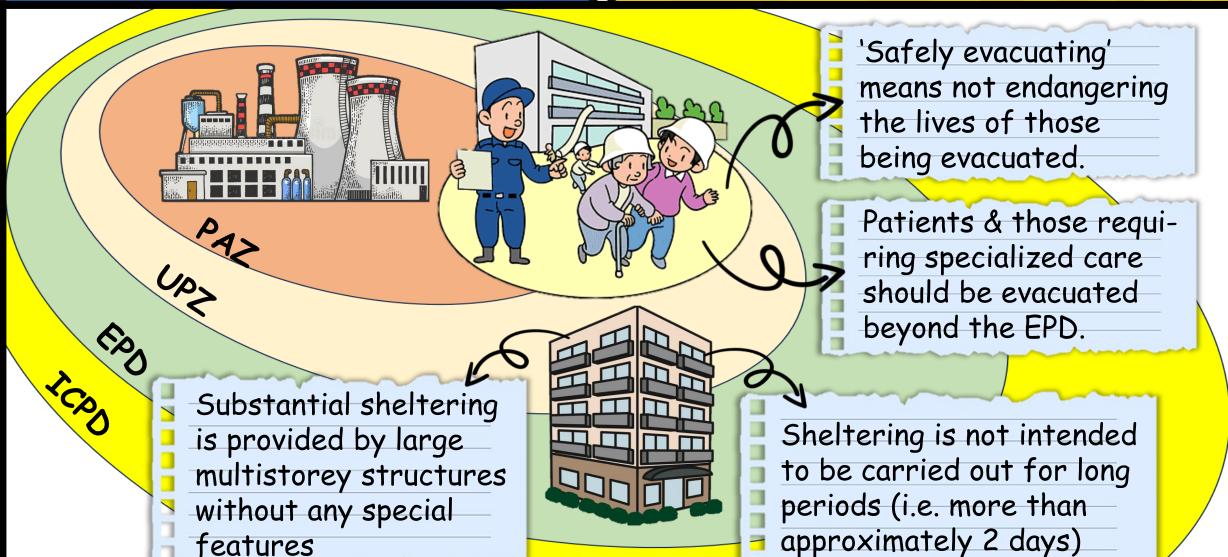


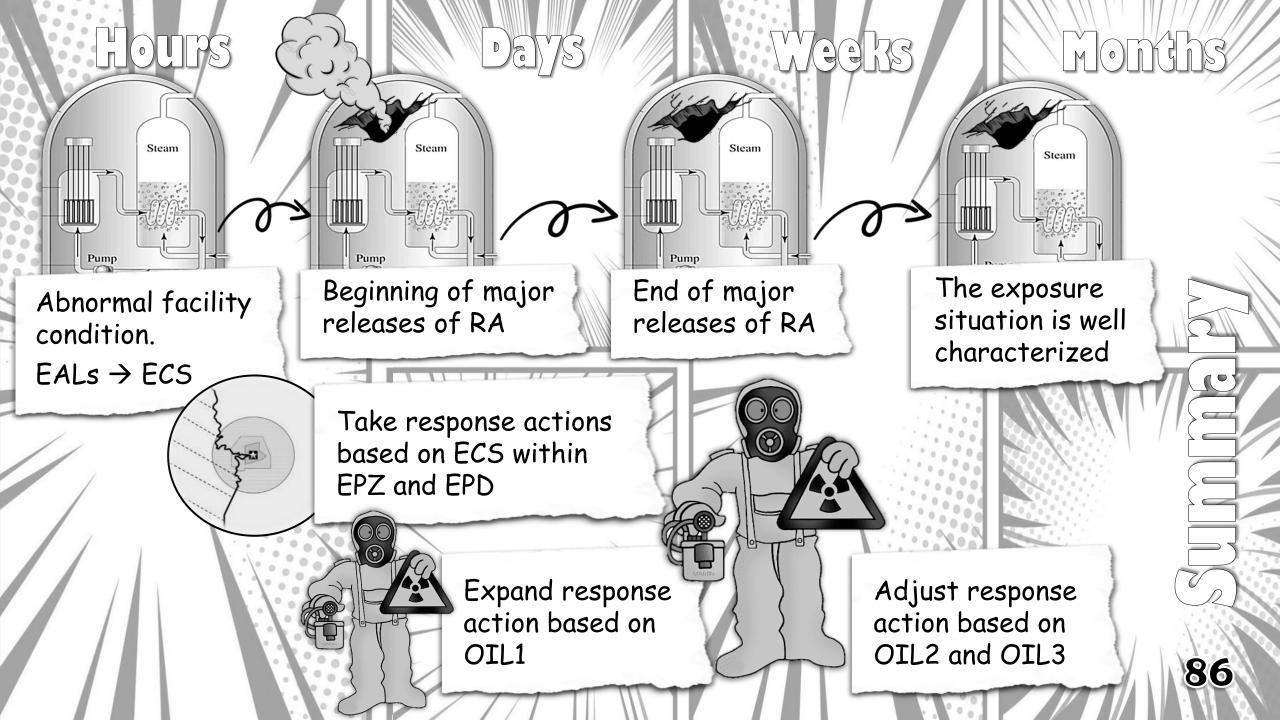














# IAEA Safety Standards

for protecting people and the environment

Preparedness and Response for a Nuclear or Radiological Emergency

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## IAEA Safety Standards

for protecting people and the environment

Criteria for Use in Preparedness and Response for a Nuclear or Radiological Emergency

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General Safety Guide No. GSG-2



## IAEA Safety Standards

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Arrangements for Preparedness for a Nuclear or Radiological **Emergency** 

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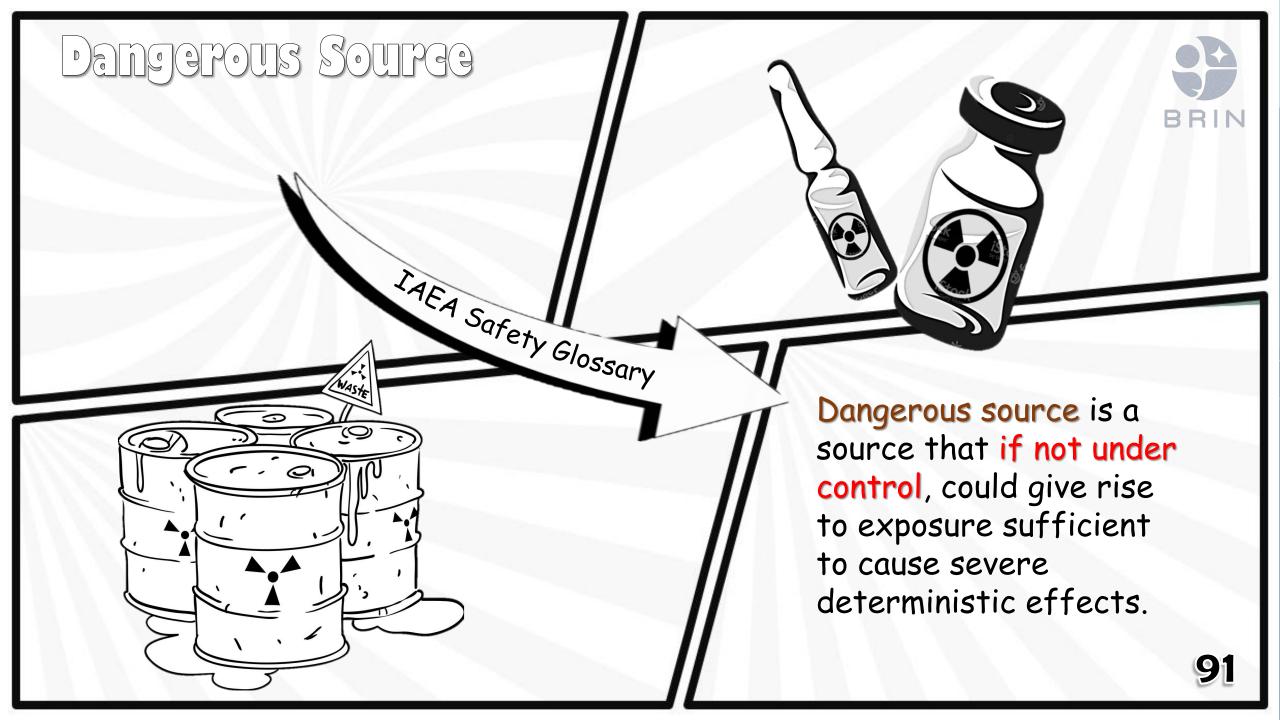
Safety Guide

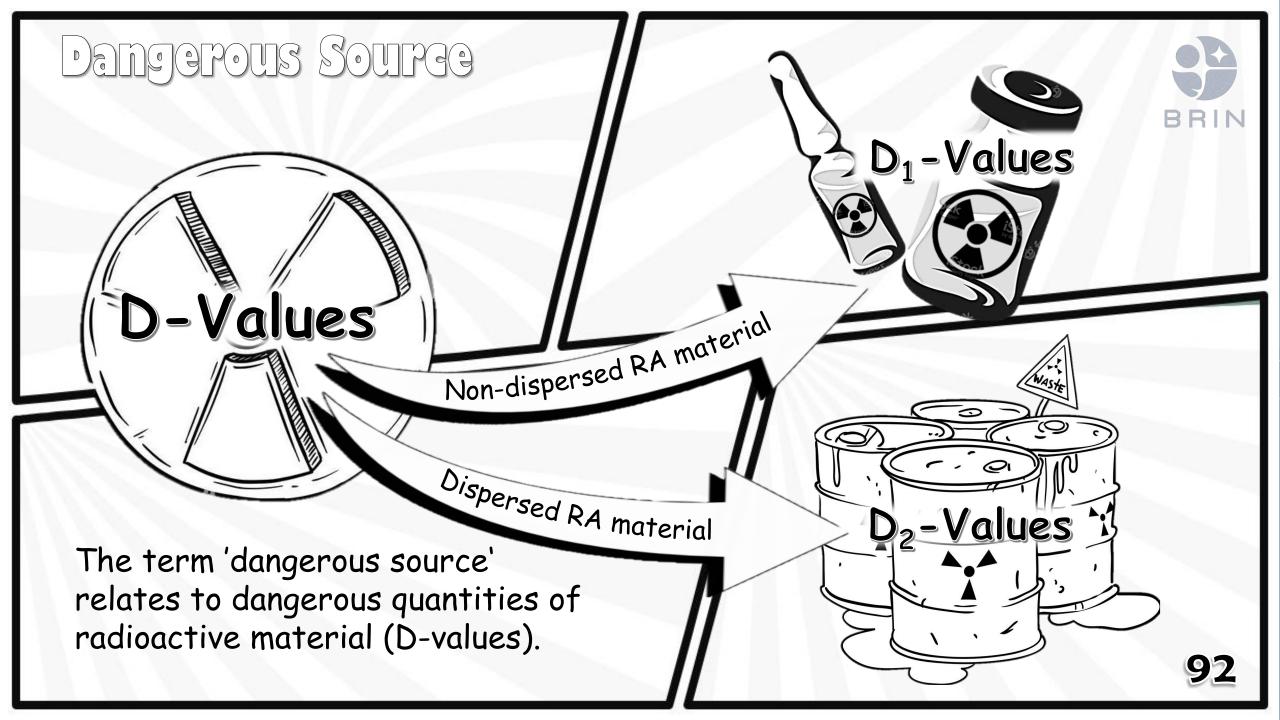
No. GS-G-2.1











## Dangerous Source



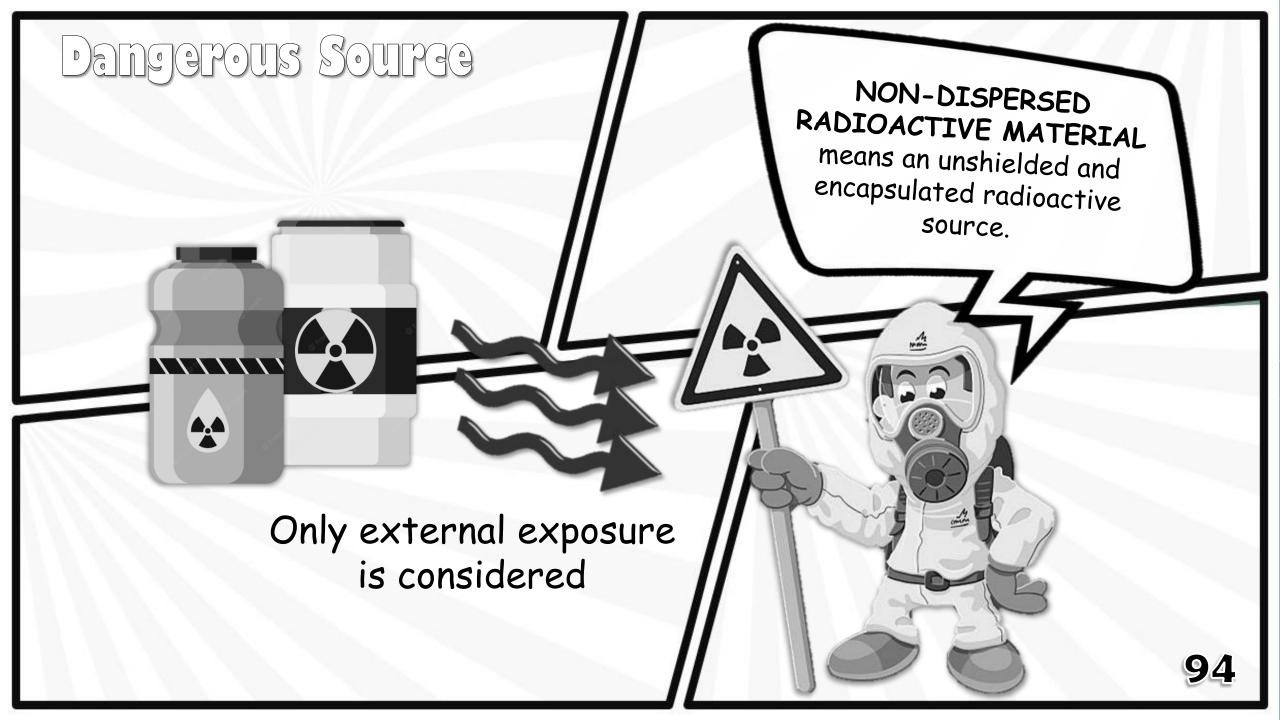
For non-dispersed materials, the following ratio should be calculated:

$$\left[\frac{A}{D}\right]_1 = \sum_i \frac{A_i}{D_{1,i}}$$

### where:

 $A_i$  is the activity (TBq) of the radionuclide i over which control could be lost in an emergency;

 $D_{1,i}$  is the  $D_1$ -value for radionuclide i that represents activity of a radionuclide i in a source that if uncontrolled, but not dispersed, might result in an emergency that could reasonably be expected to cause severe deterministic health effects.



### Dangerous Source



For dispersible materials, the following ratio should be calculated:

$$\left[\frac{A}{D}\right]_2 = \sum_i \frac{A_i}{D_{2,i}}$$

where:

A; is the activity (TBq) of the radionuclide i over which control could be lost in an emergency;

 $D_{2,i}$  is the  $D_2$ -value for radionuclide i that represents activity of a radionuclide i in a source that if uncontrolled, and dispersed, might result in an emergency that could reasonably be expected to cause severe deterministic health effects.

